

DISCUSSION PAPER N° IDB-DP-1082

# Public Pensions, Retirement, and Earlier-in-Life Labor Supply:

Preliminary Evidence from  
Ecuador

Mariano Bosch  
Jonathan M. Leganza  
Tatiana Mojica  
Maria Laura Oliveri  
Diego Vera Cossio

Inter-American Development Bank  
Department of Research and Chief Economist

February 2025



# Public Pensions, Retirement, and Earlier-in-Life Labor Supply:

Preliminary Evidence from Ecuador

Mariano Bosch\*

Jonathan M. Leganza\*\*

Tatiana Mojica\*

Maria Laura Oliveri\*

Diego Vera Cossio\*

\* Inter-American Development Bank

\*\* Clemson University

Inter-American Development Bank  
Department of Research and Chief Economist

February 2025

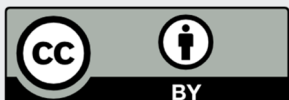
<http://www.iadb.org>

Copyright © 2025 Inter-American Development Bank ("IDB"). This work is subject to a Creative Commons license CC BY 3.0 IGO (<https://creativecommons.org/licenses/by/3.0/igo/legalcode>). The terms and conditions indicated in the URL link must be met and the respective recognition must be granted to the IDB.

Further to section 8 of the above license, any mediation relating to disputes arising under such license shall be conducted in accordance with the WIPO Mediation Rules. Any dispute related to the use of the works of the IDB that cannot be settled amicably shall be submitted to arbitration pursuant to the United Nations Commission on International Trade Law (UNCITRAL) rules. The use of the IDB's name for any purpose other than for attribution, and the use of IDB's logo shall be subject to a separate written license agreement between the IDB and the user and is not authorized as part of this license.

Note that the URL link includes terms and conditions that are an integral part of this license.

The opinions expressed in this work are those of the authors and do not necessarily reflect the views of the Inter-American Development Bank, its Board of Directors, or the countries they represent.



# Public Pensions, Retirement, and Earlier-in-Life Labor Supply: Preliminary Evidence from Ecuador

Mariano Bosch<sup>a</sup>      Jonathan M. Leganza<sup>b</sup>      Tatiana Mojica<sup>c</sup>  
Maria Laura Oliveri<sup>d</sup>      Diego Vera Cossio<sup>e</sup>

## Abstract

Public pensions may influence labor supply throughout the lifecycle. In this paper, we exploit pension eligibility regulations to study how pension programs impact retirement and earlier-in-life labor supply decisions. Our context is Ecuador, where a worker's eligibility age depends on the number of years they have contributed to the social security system. First, we use large-scale administrative data to document spikes in retirement at the pension eligibility ages of 60, 65, and 70. Next, we show how the increases in retirement at each of these eligibility ages are consistent with economic incentives and driven by different groups of people who begin working in the formal labor market at different ages. Finally, we use surveyed data and a regression discontinuity design to investigate whether eligibility rules influence earlier-in-life decisions about when to begin working in the formal sector. We find a discontinuous increase in transitions to formal work at age 50, consistent with forward-looking people timing their entrance to the formal sector to minimize contributions to the social security system while maintaining eligibility for benefits. Additional analyses on mechanisms shed light on the potential paths workers can take to facilitate these informal-to-formal transitions; the results suggest a key role for family firms.

**Keywords:** social security, public pensions, retirement, informal labor markets

**JEL codes:** H55, J26, J46, O12

---

<sup>a</sup>Inter-American Development Bank. (email: mbosch@iadb.org)

<sup>b</sup>John E. Walker Department of Economics, Clemson University. (email: jleganz@clemson.edu)

<sup>c</sup>Inter-American Development Bank. (email: tatianamo@iadb.org)

<sup>d</sup>Inter-American Development Bank. (email: mloliveri@iadb.org)

<sup>e</sup>Inter-American Development Bank. (email: diegove@iadb.org). Opinions, findings, conclusions, and recommendations expressed here are those of the authors and do not necessarily reflect the views of the Inter-American Development Bank.

# 1 Introduction

Public pensions are among the largest government programs in both developed and developing countries. These programs collect contributions from current workers to pay old-age benefits to former workers. Several of their features—the earliest eligibility age for benefits, implicit taxes on earnings, work history requirements, and the link between benefits and contributions—generate incentives that may influence labor market outcomes throughout the lifecycle. While a large literature finds that public pensions influence retirement and labor supply at older ages (Gruber and Wise, 1999), we know much less about the effects on labor market outcomes earlier in life, before people reach typical retirement ages.

Understanding how public pensions influence earlier labor supply decisions is especially important for program design in the context of developing countries. In these settings, many people face trade-offs throughout their careers about whether to work formally and contribute to social insurance or to work informally, receive under-the-table compensation, and avoid making contributions to the system. Pension benefits are typically a function of a person’s work history, so when informal work is not possible, retirement benefits reflect the length of a person’s entire career. However, this relationship may not be as clear if workers strategically combine informal and formal work throughout their careers in response to incentives from pension programs.

In this paper, we study how the parameters of public pension systems influence both retirement and earlier-in-life decisions about when to work in the formal sector. Our analysis focuses on pension eligibility regulations in Ecuador, where roughly two out of three workers are informal. The old-age pension system in Ecuador is a defined benefit, pay-as-you-go system that provides access to benefits for workers after they reach specified ages. Importantly, a worker’s eligibility age depends on the number of years they have worked in the formal sector and contributed to the system. Workers can claim benefits at 60 if they have 30 years of contributions, at 65 if they have 15 years of contributions, and at 70 if they have 10 years of contributions. We exploit discontinuous changes in incentives that arise because of these age-based eligibility thresholds to study how the pension program impacts (i) the timing of retirement and (ii) the timing of transitions into formal work earlier in life.

Our analysis proceeds in three steps. In the first step, we use administrative data from the social security administration in Ecuador, the Instituto Ecuatoriano de Seguridad Social, to study how reaching pension eligibility ages influences retirement. We find large spikes in benefit claiming and retirement right at 60, 65, and 70. Similarly, we find large spikes in the number of contribution-years right at 30, 15, and 10. Taken together, these spikes suggest that many people contribute the minimum number of years required to unlock pension

benefits and then claim those benefits and retire when they are first eligible to do so.

In the second step, we assess the link between these discontinuous increases in retirement and earlier labor supply decisions. We first use a simple model of retirement to show how retirement incentives in Ecuador depend on the age at which workers begin their careers in the formal sector. The key idea is that the pension program creates strong disincentives to work after reaching eligibility ages, and therefore people who begin their careers earlier become eligible for benefits and experience these disincentives earlier. In particular, the regulations imply that many who begin formal work earlier face strong incentives to retire at 60, whereas many who begin formal work later face incentives to retire at 65 or 70. Next, guided by the model, we use a regression discontinuity (RD) design to estimate discontinuous increases in retirement at the eligibility ages for groups who started working formally at different ages. Consistent with the economic incentives, we find that people who begin working formally at younger ages drive the increases in retirement at 60, whereas people who begin working formally at older ages drive the spikes at 65 and 70.

Our analysis of these retirement responses complements existing evidence from several other countries. Despite important differences in institutions across settings, most papers find that pension eligibility ages strongly influence retirement decisions (de Carvalho Filho, 2008; Staubli and Zweimüller, 2013; Manoli and Weber, 2016; Seibold, 2021; Nakazawa, 2022; Dolls and Krolage, 2023; García-Miralles and Leganza, 2024). Our findings corroborate this general takeaway and emphasize how the economic incentives attached to the eligibility ages in Ecuador are likely key drivers of the increases in retirements that we document.

In the third step, we study how the pension eligibility rules affect earlier-in-life decisions about when to work in the formal sector. On the one hand, the program creates incentives to work long enough in the formal sector to unlock pension benefits in retirement. On the other hand, workers may value the benefits of informal work, such as increased flexibility or the ability to avoid social insurance contributions and taxes. We thus might expect some workers to time their entrance to the formal labor market (i) to gain access to benefits right when they retire but also (ii) to minimize the number of years they make contributions to the system.

To investigate whether this type of strategic behavior occurs, we use survey data and a regression discontinuity design to estimate the causal effects of reaching critical ages earlier in life on the decision to work in the formal labor market. Specifically, we test for discontinuous increases in the probability of transitioning to the formal sector at 30 (in anticipation of contributing to the system for 30 years and unlocking benefits at 60), at 50 (in anticipation of contributing to the system for 15 years and unlocking benefits at 65), and at 60 (in anticipation of contributing for 10 years and unlocking benefits at 70). Crucially, our survey

data allow us to observe and track workers across sectors, which make this analysis feasible.

We find clear evidence of a discontinuous increase in the likelihood of transitioning to the formal sector at 50, which is consistent with forward-looking workers timing their participation in the formal labor market to contribute for the minimum 15 years before unlocking pension benefits at 65. Our baseline RD point estimate indicates a 1.8 percentage point increase in the probability that a worker transitions from not working formally to being employed in the formal sector. This estimate is sizable. When compared to the mean, it represents a 21% increase, because overall transitions to the formal sector around that age are not particularly common. When compared to the baseline probability of being affiliated with social security just before 50, which is 38%, our estimate of the increased flow into the formal sector corresponds to a 4.7% increase. We then show that this increase is primarily explained by people transitioning from informal to formal work, as opposed to non-employed people obtaining new formal jobs.

In contrast, we find no evidence of increases in transitions to formal employment right at 30, in anticipation of making continuous contributions to the social security system for 30 years and unlocking benefits right at 60. We also do not find evidence of increases transitions to formal employment at 60, which would involve entering the formal workforce quite late, in anticipation of contributing for 10 continuous years at advanced ages before unlocking benefits at 70. Taken together, the results suggest that the time horizon over which one is making decisions is an important factor in shaping earlier-in-life labor supply decisions in response to public pension incentives.

We conclude the third step of our analysis by exploring mechanisms. How are some informal workers able to facilitate transitions to the formal sector right at 50? Formal jobs may be difficult to obtain. Moreover, from the perspective of the firm, hiring a formal worker involves additional costs in the form of employer social insurance contributions. These factors can complicate the ability of workers to time transitions to the formal sector.

One possibility is that changing occupations allows workers to more easily switch sectors. However, we find no evidence of a discontinuous increase occupation-specific tenure at 50, which suggests people work the same type of job, but formally instead of informally. A natural hypothesis is that this type of occupation-preserving transition is driven by self-employed people who can more easily formalize their business activities, strategically formalizing to qualify for pension benefits. However, we find no evidence of increased transitions from working informally to working formally as an independent worker.

It is thus likely that the results are explained by informal employees becoming formal employees, either by updating their contract status with their firm or by switching firms. While we cannot observe the specific firms at which people work, we investigate heterogeneity

by the type of firm people worked at previously and document two key findings. First, we find increases in transitions to formality from informal work at formal firms (those registered with the tax authority), but we find no evidence of increases in transitions from informal work at informal firms. Second, we find large increases in transitions to formality for people who live with a family member who owns a formal firm, which we interpret as a proxy for whether the person works at a family firm. In contrast, we find no evidence of an increase for people who do not live with an owner of a firm and no evidence of an increase for people who live with the owner of an informal firm.

Overall, the body of evidence on mechanisms points to a particularly viable route through which people can time transitions to the formal labor market in response to public pension rules: they can change their contractual status at a family firm from informal to formal. This type of transition allows workers to work formally long enough to unlock pension benefits while minimizing the number of contributions made to the system. It also occurs in a workplace where, due to family connections, employer and employee objectives are more likely to be aligned and the firm is more likely to have incentives to cooperate with its workers.

Our paper relates to two broad literatures. The first studies how public pensions impact labor supply.<sup>1</sup> Most work in this area analyzes retirement, but there is an emerging literature on earlier labor supply decisions. In the context of more developed economies, several recent papers estimate anticipatory employment responses to pension reforms (Hairault et al., 2010; Engels et al., 2017; Geyer and Welteke, 2021; Haller, 2022; French et al., 2022; Artmann et al., 2023; Carta and De Philippis, 2024). In contexts like ours, where large informal labor markets change the opportunity costs of formal employment, there is less evidence. Becerra (2023) and Becerra (2024) show that composite reforms reducing pension benefit generosity lead to more informal employment earlier in life, and Lauletta and Bergolo (2023) find little evidence that partially privatizing the social security systems in Uruguay impacted employment among younger workers.

The second literature studies the determinants of informal and formal work in low and middle-income countries (Ulyssea, 2020). The most related papers analyze how government programs affect employment in formal and informal sectors. Evidence indicates that cash transfers (Bosch and Schady, 2019; Garganta and Gasparini, 2015; Cruces and Bérgho, 2013), unemployment insurance (Bosch and Esteban-Pretel, 2015; Gerard and Gonzaga, 2021), and health insurance (Bosch and Campos-Vazquez, 2014) influence decisions about how much to work in each sector. However, less is known about the effects of social security

---

<sup>1</sup>See Gruber and Wise (1999), Krueger and Meyer (2002), Blundell et al. (2016), and Coile (2016) for reviews.



programs. Joubert (2015) takes a structural approach and shows that mandatory pension contributions encourage informal work, and Hernandez (2024) shows that increases in payroll taxes for pension benefits and health insurance reduce formal work.

Our paper connects these two literatures and provides novel evidence on how pension eligibility age regulations impact strategic and forward-looking earlier-in-life transitions to the formal labor market. To our knowledge, we are the first to document this type of behavioral response to pension programs.<sup>2</sup> While previous work often casts informal and formal work as substitutes, our results emphasize how pensions can lead people to combine informal and formal work so that they minimize social insurance contributions throughout their careers while ensuring access to retirement benefits later in life.

We also provide new evidence on the mechanisms that give rise to these informal-to-formal transitions. Our finding that underscores an important role for informal work within formal firms connects to other research highlighting the intensive margin of informality (Ulyssea, 2020) and under-the-table payments (Feinmann et al., 2022), and our finding that family firms may help workers time transitions connects to other research that underscores how individuals leverage family ties in other settings, such as a way to obtain public sector jobs (Riaño, 2021).

The rest of this paper is structured as follows. Section 2 overviews the public pension program in Ecuador. Section 3 describes our data sources. Section 4 documents spikes in retirement at pension eligibility ages. Section 5 analyzes how retirement decisions depend on earlier-in-life labor supply decisions. Section 6 analyzes how the public pension eligibility ages impact earlier-in-life transitions to the formal labor market. We conclude in Section 7.

## 2 The Old Age Pension System in Ecuador

Like in many countries, the retirement system in Ecuador is anchored by a public, defined benefit pension program. The old-age pension provides retirement benefits to former workers. Contributions to the system are mandatory for salaried dependent workers; employees contribute 9.35% of their earnings to the social insurance system and employers contribute 11.15%. Self-employed individuals can voluntarily enroll with the system as independent workers as long as their businesses are registered with the tax authority. In that case they must contribute 17.6% of their salary.<sup>3</sup>

---

<sup>2</sup>These responses that we document complement other work that highlights different types of strategic responses to pensions, namely the strategic reporting of earnings due to benefit formulas (Kumler et al., 2020; Dean et al., 2024).

<sup>3</sup>As opposed to the case of dependent workers in which the employer withholds the worker’s contributions (9.35%) and makes a contribution on their behalf (11.15%), independent workers are in charge of making direct payments to IESS.

To be eligible to claim pension benefits, a retiree must have contributed to the system for a sufficient period and met a corresponding age requirement. With 40 years of contributions, benefits can be claimed at any age. With 30 years of contributions, benefits can be claimed as early as 60. With 15 years of contributions, benefits can be claimed at 65, and with 10 years of contributions, benefits can be claimed at 70.

Monthly benefit amounts are determined by earnings histories. A retiree's monthly benefit is equal to a percentage of their average monthly earnings over their 5 highest years of earnings. This percentage, or replacement rate, is 43.75% for 5 years of contributions, and it increases by 1.25% for each of the next 30 years of contributions. For example, a worker with 35 years of contributions would receive monthly benefits that amount to  $43.75 + (1.25)(30) = 81.25\%$  of their average monthly earnings. For the next 5 additional years of contributions, the replacement rate increases, but not linearly. For 36 years of contributions, the rate is 83.25%. It is 86.05% for 37 years of contributions, 89.70% for 38 years, and 94.30% for 39 years. For 40 years of contributions, the replacement rate is 100%. For each extra year of contributions above 40, the rate increases linearly by 1.25% again. Benefits are paid monthly, and there are two bonus payments in December of each year as well, so beneficiaries receive a total of 14 payments.

Importantly, there are no additional adjustments to benefits for claiming later than one is eligible. For instance, if a person begins contributing to the system at 30 and contributes for 30 years, they will be eligible to claim benefits as early as 60. If they wait to claim until 62, their monthly benefits will be greater because of the two additional years of contributions (and perhaps even more so if those additional years are two of the person's five highest-earning years), but their pension wealth will decrease because they are simply forging two years of benefits and there is no adjustment in monthly benefits because of the two-year delay in claiming. Similarly, anyone who unlocks eligibility at 65 forgoes one year of benefits for each year that they work past 65. Note that this setup contrasts with social security systems like the one in the U.S., where people experience increases in benefits for delaying claiming past their full retirement age.

Finally, while a person can continue to work (formally) after claiming pension benefits, their benefits are suspended during this time, and they must resume making contributions to the system. Moreover, a person cannot receive pension benefits and work for their previous employer during their first year of receiving benefits.

### 3 Data

We use three datasets to conduct our analyses. Two are made up of administrative records that we obtained from the Social Security Administration in Ecuador, the Ecuador Instituto Ecuatoriano de Seguridad Social (IESS). The other dataset consists of nationally representative survey data. The advantage of the administrative data is that they have large sample sizes and accurate information about pension contributions and benefits for formal workers. The disadvantage is that they do not contain information on informal workers. The advantage of the survey data is that they allow us to observe both formal and informal workers, which is necessary for our analysis of earlier-in-life labor supply.

#### 3.1 Administrative Records on Current Pension Beneficiaries

One of our administrative datasets contains anonymized records on the universe of individuals receiving benefits from IESS as of December 2022. This cross-sectional dataset includes information on 738,021 individuals who received either old-age pensions, disability benefits, or family benefits due to a deceased pensioner. We exclude from the dataset records of individuals who receive either of the latter two benefits and do not receive old-age pension benefits. The resulting sample size is 531,258. In addition, we exclude pensioners who were part of special old-age pension regimes which accounted for 12% of total pensioners. This additional restriction results in an analysis sample of 460,041 individuals receiving IESS old-age pension benefits. We use these data to document how many people claimed their benefits at various ages.

#### 3.2 Administrative Records on Current and Former Workers

Our second administrative dataset contains anonymized records on the universe of people who have ever contributed to the Social Security system, starting in 2001 and ending in 2022. The sample consists of 6,582,162 individuals. This cross-sectional dataset therefore includes information about pension contributions for formal workers, both those who contributed in the past and are currently retired as well as those who are still working and contributing. Specifically, for each individual, we observe the date that they made their first contribution, the date they made their final contribution, the cumulative number of contributions made to the system, and demographic characteristics like gender and date of birth. We use these data to analyze retirements from the formal sector and contributions to the social security system. Crucially, unlike our other administrative dataset, this one is not a sample of only people who have already claimed their pension benefits.

### 3.3 Nationally Representative Survey Data

The administrative records provide high-quality information on people who worked formally and contributed to the pension system. However, informal work is widespread in Ecuador, where over 60% of workers are informal (Elgin et al., 2021).<sup>4</sup>

We therefore complement the administrative data with 8 years of nationally representative employment surveys, which allow us to study formal and informal workers. We use data from the Ecuadorian National Survey of Employment and Unemployment (ENEMDU) that spans 2008 to 2016.<sup>5</sup> The survey is conducted quarterly in a rotating panel format with four observations per household. Specifically, a household is initially interviewed for two consecutive quarters, then leaves the sample for two quarters, and finally reenters the sample for two consecutive quarters.

The survey contains a good deal of information on demographic characteristics for all members of the household and on employment, including information on whether an individual is affiliated with the social security system or whether they work informally. In addition, it includes self-reported information about the employers of individuals in the survey, such as firm size and whether the employer is registered with the tax authority, which we use as a proxy for employer formality.

### 3.4 Summary Statistics

Appendix Table A1 reports summary statistics for each of these three datasets. Panel a reports statistics for our dataset on people who ever contributed to the pension system. It shows that 41% of these people are women. It also shows that the average age an individual starts contributing to IESS is 25 and that 89% of affiliates contribute to IESS through their employers as dependent workers.

Panel b reports statistics for our dataset on people who have claimed their pension benefits. It shows that the average pensioner unlocked benefits at age 64 but claimed benefits at age 66. The average pensioner retired after contributing for 332 months (27 years).

Finally, panel c reports statistics for our survey dataset. It shows that 30% of working age adults are affiliated to IESS, mostly as dependent workers. The employment rate is 61%, most workers work informally without contributing to IESS (36% of adults in working age and 60% of employed individuals), and most workers work for firms that are not registered with the tax authority.

---

<sup>4</sup>For reference, over 61% of the global employed population work informally (Bonnet and Chen, 2019).

<sup>5</sup>We focus on this period for two reasons. First, there were changes in the data collection process after 2016. Second, using later survey rounds cover periods of severe economic disruptions such as the COVID-19 Pandemic and the rise of gang-related activity and homicide rates in coastal areas of Ecuador in 2020.

## 4 The Effect of Reaching Pension Eligibility Ages on Retirement

We begin by analyzing the effects of pension eligibility ages on pension claiming and retirement. The pension program creates strong disincentives to work after becoming eligible for pension benefits because (i) benefits are withheld from people who continue to work and (ii) unlike some other systems, benefits are not adjusted for delaying claiming. The policy-specified eligibility thresholds of 60, 65, and 70 mean that these disincentives to work will change discontinuously for many workers right as they reach these ages and unlock benefits.

Moreover, these disincentives to work are strengthened by the relatively generous replacement rate formula. People with long earnings histories have replacement rates approaching 100% of earnings from their highest-earning years. For example, consider a person who works from age 20 to 60. At 60, this person will have worked 40 years, making them eligible to claim benefits immediately with a replacement rate equal to 100% of their average earnings over their 5 highest-earning years. This person could work one more year, until 61, and earn a wage, but the opportunity cost of doing so (their forgone benefits) is substantial. They could instead choose to not work and still earn 100% of the average of their highest wages.

Figure 1 illustrates the influence of pension eligibility ages on pension benefit claiming and retirement. Panel (a) plots the empirical distribution of pension claiming ages. The underlying sample consists of people in our administrative dataset covering the universe of pensioners as of December 2022. The graph shows the share of people who received their first pension benefits at various ages. The spikes at 60, 65, and 70 are striking. Many people claim their pension benefits right at the statutory eligibility ages. Specifically, 19% of pensioners claimed benefits at age 60, 17% did so at age 65 and 6% did so exactly at age 70.

Panel (b) plots the empirical distribution of retirement. The underlying sample consists of people in our administrative dataset on current and former workers, those who made a contribution to the Social Security system between 2001 and 2022. We use information on the date of a person’s final contribution to IESS to define retirement. The final contribution date should correspond to the retirement date for people who are retired, but for people still working in December 2022, their age when they make their final contribution in the data will be their age as of December 2022. Therefore, to try to isolate retirement ages for potential retirees, we define an individual in these data to be retired if they (i) were at least 55 years-old by December 2022 and (ii) did not make a contribution during the two years preceding December 2022.<sup>6</sup> Consistent with the idea that the link between claiming pension

---

<sup>6</sup>We choose age 55 because that would be the pension eligibility age for an individual who started working formally at 15 (the minimum working age) and worked continuously for 40 more years.

benefits and retiring is tight, we also observe large spikes in retirement right at 60, 65, and 70.<sup>7</sup>

In addition to the existence of the spikes, their relative magnitudes are noteworthy. There are almost as many people who claim benefits at 65 as who claim at 60. Given the strong work disincentives after reaching pension eligibility, a natural question is whether the workers who claim benefits later delayed claiming after becoming eligible, or if they were claimed at later ages because that is when they first unlocked eligibility.

Figure 2 sheds some light on this question. The sample underlying the figure consists of people in our administrative dataset on pensioners. The graph plots the empirical distribution of contribution-years, defined as the total number of years a person has contributed to IESS. It shows large spikes in contribution-years at 10, 15, and 30, which are the number of years of contributions required to unlock pension benefits at 70, 65, and 60, respectively. This pattern is consistent with the idea that many people contribute just enough years to the system to become eligible to claim benefits at the key eligibility ages; it also might suggest that the people who make up the spikes in claiming at 65 and 70 are not people who were eligible earlier and forfeited benefits by delaying claiming, but are instead people with shorter work histories who become eligible right at 65 or 70.

Overall, this analysis suggests that pension eligibility ages influence the timing of retirement. It also raises important questions about (i) how the retirement incentives depend on when people enter the formal workforce and (ii) whether the pension program influences earlier-in-life decisions about when to begin formal careers. In the next two sections, we investigate these questions.

## 5 The Link between Retirement Timing and Earlier Labor Supply

To provide a deeper analysis of the effects of pension eligibility ages, we assess how retirement responses are linked to earlier-in-life labor supply. To ground this analysis, we use a benchmark model of retirement. The model highlights how retirement incentives from the pension program depend on the age at which one begins to work formally.

### 5.1 A Benchmark Model of Retirement

We consider a static model of lifetime consumption and retirement that abstracts from uncertainty, from discount and interest rates, and from the informal sector. The basics of

---

<sup>7</sup>In Appendix Figure A1 we plot the distribution of retirement probabilities dropping the 55-year-old requirement. Doing so increases the share of individuals that appear retired at earlier ages, but still enables us to see large spikes in retirement right at 60, 65, and 70.

the model are standard and follow previous papers in the retirement literature (e.g. Brown, 2013; Manoli and Weber, 2016); what is notable about our approach is that we write down the model in a way that emphasizes that formal careers may begin at different times for different workers.

Consider people who begin formal work at  $t = S$  and live until  $t = T$ . For now, suppose that  $S$  is exogenous. For a given  $S$ , people maximize lifetime utility by choosing lifetime consumption,  $C$ , and when to retire,  $t = R$ . Let lifetime utility be

$$U(C, R) = u(C) - \Gamma R, \quad (1)$$

where  $u$  is concave and  $\Gamma$  is a constant that reflects disutility of work. People earn an exogenous wage that is subject to social insurance contributions from working in the formal sector,  $w_F(1 - \tau)$ . They receive old-age benefits,  $B(S, R)$ , that depend on how many contributions they make to the system and therefore when they begin working and when they retire. The lifetime budget constraint is thus

$$C = w_F(1 - \tau)(R - S) + B(S, R). \quad (2)$$

Lifetime consumption is the sum of lifetime wages and public pension wealth.

Individuals may choose their retirement age  $R$  taking  $S$  as given such that they maximize (1) subject to (2). The first-order conditions yield the following familiar result for optimal retirement:

$$u'(C)(w_F(1 - \tau) + B'(S, R)) = \Gamma, \quad (3)$$

where  $B'(S, R)$  is the derivative of  $B$  with respect to  $R$ .

People should work up until the marginal benefit of doing so equals the marginal cost. The left-hand side is the marginal benefit of retiring later: additional earnings plus the change pension wealth from retiring later, converted to utility units. The right-hand side is the marginal cost of retiring later: additional disutility from work.

## 5.2 Retirement Incentives

This simple model helps us understand retirement incentives. Suppose people have different preferences for leisure and that  $\Gamma$  is smoothly distributed across people. Then, if the return to work,  $w_F(1 - \tau) + B'(S, R)$ , is linear, we would expect to see a smooth distribution of retirement ages. However, the pension rules discussed above highlight how  $B'(S, R)$  is nonlinear.

To illustrate this point, Figure 3 plots stylized pension wealth profiles. Importantly,

pension wealth in practice depends on  $R$  and  $S$ . The graph therefore plots pension wealth against retirement ages for the same worker with different values of  $S$ .<sup>8</sup>

The spikes in pension wealth are due to the person working formally long enough such that they reach the minimum number of contribution-years required to unlock pension benefits starting at either 60, 65, or 70. The smooth increases in pension wealth as  $R$  increases are due to increases in the replacement rate from working longer and contributing more years. The declines in pension wealth after the eligibility ages are due to the person working past the age they are first eligible for the pension and thus forfeiting benefits.

First, consider the solid gray line, which depicts pension wealth if the person begins formal work at 20. Working 10 years and retiring at 30 discontinuously increases pension wealth because it results in benefits from 70 until  $T$ . Likewise, there are discontinuous increases at 35 and 50 because working 15 years unlocks benefits starting at 65 and working 30 years unlocks benefits starting at 60. Pension wealth is maximized by retiring at 60. Working additional years results in additional 1.25% increases in the replacement rate, but it also means forfeiting years of benefits for which the worker is eligible.

The dashed gray line reveals a similar pension wealth profile if the person begins formal work at 30, but the location of the spikes is different because the worker started working formally later. Notably, people who begin formal work between 20 and 30 maximize pension benefits by retiring at 60 because these people will have contributed for 30 years and will have thus unlocked benefits when they reach 60.

Next, consider the solid black line, which corresponds to the person beginning formal work at 35. There is a spike in pension wealth at 45 for unlocking benefits at 70 and a spike at 50 for unlocking benefits at 65, but there is no third spike due to unlocking benefits at 60 because this person would have to work past 60 to satisfy the requirement of contributing for 30 years. The earliest this person can become eligible for benefits is thus 65, which is also the retirement age that maximizes their pension wealth. If they work until 65, they will have contributed for 15 years and will be eligible for benefits, so working longer translates to forgone benefits and decreases in pension wealth.

Likewise, the dashed black line depicts the case for the worker beginning formal work at 50, which also leads to maximum pension benefits by retiring at 65. Similar to the logic above, all people who begin working formally between 35 and 50 maximize pension wealth by retiring at 65. They will have started contributing early enough to be eligible for benefits

---

<sup>8</sup>To make the dollar amounts somewhat informative, we calculate benefits for a worker with a monthly wage of \$1,360 (roughly the average) who will die with certainty at  $T = 80$  (roughly equal to life expectancy). We also use a simplified version of the replacement rate formula that accounts for the initial 43.75% replacement rate for contributing at least 5 years and the 1.25% increases for working additional years, but that ignores the non-linear increases in the replacement rate between 35 and 40 years of contributions.



at 65 (and thus working past 65 results in decreases in pension wealth), but they will have started late enough such that they are not eligible at 60 (and thus working before 65 results in increases in pension wealth through the replacement rate channel without the decreases due to forgoing years of benefits).

Finally, consider the dotted black line, which depicts the case for a person who begins working formally at 60. Working 10 years, until 70, leads to a discontinuous increase in pension wealth and unlocks immediate eligibility for benefits, and working past 70 translates to reductions in pension wealth. People who begin working formally between 55 and 60 also experience disincentives to work past 70, as these people would not have worked long enough to be eligible for benefits at 60 or 65, but would unlock benefits at 70.

Of course, there are other cases not depicted in the figure. Different starting ages translate to similar-shaped pension wealth profiles, but with spikes and declines in pension wealth at different retirement ages. For instance  $S = 31$  translates to spikes in pension wealth at 41 (from contributing 10 years), 46 (from contributing 15 years), and 62 (from contributing 30 years), and pension wealth is maximized at 62 (when the worker first becomes eligible to claim benefits). The same logic applies to cases with  $S \in [32, 34]$ . Similarly,  $S = 51$  translates to spikes at 61 and 66 and pension wealth that is maximized by retiring at 66.

Overall, the figure emphasizes a key feature of the pension program. The specified eligibility ages and contribution-years requirements make it such that many workers will obtain maximum benefits by retiring right at 60, 65, or 70, and that the disincentives to work past these ages depend on how long a person has worked in the formal sector.

### 5.3 Identification Strategy for Studying the Heterogeneous Effects of Reaching Pension Eligibility Ages

To quantify the effects of these retirement incentives, we use a regression discontinuity (RD) design. We test for discontinuous changes in the probability of retiring right around each of the pension eligibility age cutoffs, and we assess how these changes vary with when a worker joined the formal workforce and began making contributions to the social security system.

#### 5.3.1 Analysis Sample and Key Variables

To construct our analysis sample, we begin with all individuals in our administrative dataset on people who have ever contributed to the social security system as of December 2022. We exclude observations corresponding to deceased individuals for two reasons. First, we cannot compute current age for these individuals, which is a key input in our regression discontinuity analyses. Second, including deceased individuals would overestimate our definition of

retirement in the case of individuals who died at least two years before December 2022. Our resulting analysis sample contains a cross-sectional dataset with observations on 6,323,252 unique individuals.

We then define three subgroups of interest, guided by our benchmark model. First, we study individuals who started contributing to social security between 20 and 30, for whom we expect to see larger retirement responses when they reach 60. Second, we study individuals who started contributing between 35 and 50, for whom we expect to see larger responses at 65. Third, we study individuals who started contributing between 55 and 60, for whom we expect to see larger responses at 70.

### 5.3.2 Estimating Equations

For each of these subgroups, we estimate equations of the following form:

$$Retirement_i = \alpha + \beta \cdot 1[Age_i \geq c] + \gamma \cdot f(Age_i - c) + \delta \cdot 1[Age_i \geq c] \cdot f(Age_i - c) + \epsilon_i, \quad (4)$$

where  $Retirement_i$  is the probability that individual  $i$  did not contribute to social security for at least 2 years as of December 2022,  $Age_i$  is the age in months of the individual in December 2020 (which is 2 years before the records in our data stop), the running variable,  $c$ , is the retirement age cutoff with  $c \in \{60, 65, 70\}$ ,  $f(Age_i - c)$  is a flexible function of the distance between the running variable and the cutoff, and  $\epsilon_i$  is an error term. The coefficient of interest is  $\beta$ , which captures the average impact of reaching pension eligibility ages on retirement decisions for individuals with ages around the cutoffs.

In our baseline regression specification, we use triangular weights, a quadratic polynomial in the running variable, and a 60-month bandwidth around each cutoff. We assess the robustness of our estimates to these choices after presenting the results.

### 5.3.3 Assessment of Validity

The identifying assumption is that other factors that influence retirement do so smoothly as people reach pension eligibility ages. To provide some assessment on the validity of this assumption, we carry out two standard analyses.

First, we analyze the density of the running variable, age in months. Because people cannot change their age, we anticipate traditional concerns about manipulation to be unlikely. Still, for each group, Appendix Figure A2 plots the histogram of the running variable and density estimates based on second-order polynomials around each retirement age cutoff. We conclude that there is no evidence of problematic discontinuities in the density of the running variable.

Second, we test for discontinuities in gender, the only covariate in our administrative data, which should not change discontinuously as people reach pension eligibility age. Reassuringly, we estimate equation (4) using gender as the outcome variable and find no evidence that reaching pension eligibility ages impact gender (see Appendix Figure A3).

#### 5.4 Results: Heterogeneous Effects of Reaching Pension Eligibility Ages

We begin with a standard RD graphical analysis. For each subgroup and for each pension eligibility age cutoff, we plot binned means of the outcome variable (retirement) against the running variable (age in months) for people around the cutoffs. We then superimpose on these graphs regression lines from estimating separate quadratic trends in the running variable for observations on either side of the cutoffs around a 60-month bandwidth.

Figure 4 presents these graphs. Panel (a) corresponds to the age-60 cutoff, panel (b) corresponds to the age-65 cutoff, and panel (c) corresponds to the age-70 cutoff. Within each panel, the left-hand-side graph is for people who began contributing to the social security system between 20 and 30, the middle graph is for people who began contributing between 35 and 50, and the right-hand side graph is for people who began contributing between 55 and 60.

First, consider the age-60 cutoff in panel (a). There is a clear and discontinuous increase in the probability of retiring for individuals who entered the formal workforce and started contributing to the social security system between 20 and 30. In contrast, the other graphs show that the probability of retirement evolves smoothly through the age 60 cutoff for people who began working formally later in life and who therefore are not eligible for pension benefits at 60.

Next, consider the age-65 cutoff in panel (b). The graphs show clear and discontinuous increases in retirement for both people who started working between 20 and 30 and for people who started working between 35 and 50. These groups of workers began working formally early enough to accumulate long enough contribution histories to be eligible for pension benefits at 65. Note that our theoretical framework assumes that individuals work continuously until retirement, which is what delivers the clear prediction for increases in retirement at 65 for the middle group of workers who begin contributing between 35 and 50. However, in practice, workers may not work continuously for a number of reasons, and therefore some of the workers who began contributing even earlier may not have enough contribution-years to retire at 60, which could explain the increase in retirement at 65 for those who begin their formal careers between 20 and 30.

Finally, consider the age-70 cutoff in panel (c). The graphs reveal little evidence of an increase in retirement at 70 for those who began their formal careers between 20 and 30 and

strong evidence of an increase in retirement for those who began their formal careers later. The pattern is particularly stark for those who made their first contribution to the social security system between 55 and 60. Overall, the graphs in this panel are consistent with the disincentives to delay retirement past eligibility ages. People who begin their formal careers in their 20s and accumulate more than 15 years of contributions will become eligible for benefits—and experience incentives to retire—before 70.

To quantify these effects and assess the statistical significance of the findings, we turn to the regression analysis. Table 1 displays results from estimating equation (4). Specifically, the table presents point estimates estimated around each cutoff (panels) for the three relevant subgroups (columns).

Consistent with the RD figures, panel a shows that there is a statistically significant 11.3 percentage point increase in the probability of retiring at 60 for people who began working in the formal sector between 20 and 30. This increase represents a 33% increase compared to the mean for those who are marginally younger than 60. In contrast, we find no evidence of discontinuous increases in retirement at age 60 for those who started their formal careers later in life.

Panel b shows statistically significant increases in the probability of retiring at 65 that amount to 12.9 percentage points (22.9%) for those who began formal work between 20 and 30 and 14.1 percentage points (28.12%) for those who began formal work between 35 and 50.

Finally, panel c shows greater increases in retirement at 70 for those who began formal work later in life. The point estimates indicate 3.6 percentage point (4.3%), 9.1 percentage point (12.9%), and 20.4 percentage point (45.4%) increases in retirement at 70 for those who began formal work between 20 and 30, 35 and 50, and 55 and 60, respectively.

These regression results are robust to alternative specifications. In Appendix Figure A4, we show robustness to bandwidth and polynomial choices. For each polynomial choice (1st to 3rd order) we plot coefficients estimated using different bandwidths. In Appendix Table A2, we show assess the robustness of the estimates to including gender and month-of-birth as controls, to dropping triangular weights, and to using an MSE-optimal bandwidth following Calonico et al. (2019). Our baseline point estimates are reasonably stable and our takeaways do not appear sensitive to these specification choices.

Overall, our RD analysis indicates that the pension eligibility ages in Ecuador are key drivers of retirement. Moreover, it underscores the impact of the incentives built in to the system that link retirement decisions later in life to when individuals entered the formal workforce earlier in life.

## 6 Effect of Pension Eligibility Rules on Earlier Labor Supply

Thus far, our analyses take the age of entrance to the formal labor force as given. However, the pension program may also affect labor supply earlier in life. In this section, we empirically test if this is the case.

Specifically, we analyze how the pension eligibility rules impact earlier labor supply decisions about when to work in the formal sector. In developing country contexts like ours, the existence of a public pension for workers with sufficiently long formal work histories can influence not just formal retirements, but also earlier-in-life decisions about when to work formally versus informally.

### 6.1 Economic Framework

We use our benchmark model of retirement to highlight how the pension program influences the trade-offs people face related to formal versus informal work. Consider the same setup as before, except now workers begin their career as an informal worker at time  $t = 0$ , choose to switch to formal employment at time  $t = S$ , and choose to retire at time  $t = R$ .<sup>9</sup> Let wages earned in the informal sector be  $w_I$ , which are not subject to social insurance contributions.

If the disutility of working in the formal sector is the same as the disutility of working in the informal sector, then lifetime utility remains as described above. The key change is to the lifetime budget constraint, which now can be written as

$$C = Sw_I + (R - S)w_F(1 - \tau) + B(S, R). \quad (5)$$

With a career in the informal sector before the formal sector, lifetime consumption is the sum of (i) lifetime earnings in the informal sector, (ii) lifetime earnings in the formal sector, and (iii) pension wealth.

This setup illustrates the key trade-off workers face. All else equal, working informally longer on the margin leads to more informal wages,  $w_I$ , but less formal wages,  $w_F(1 - \tau)$ , and less pension wealth through the replacement rate channel.

In practice though, there are many additional factors outside the scope of this lifetime utility framework that could be important for workers to consider. For example, on the one hand, there may be additional benefits to working formally long enough to unlock some pension wealth because people face uncertain longevity and pensions provide insurance against living too long.

---

<sup>9</sup>Of course, this way of modeling workers career choices is a simplification. In practice, there are likely transitions in and out of informality and others may begin their working lives in the formal sector before switching to the informal sector.

On the other hand, there may be additional drawbacks to working formally. For example, liquidity constraints can lead workers to put additional value on avoiding social insurance contributions or avoiding income tax payments. Still, there are other factors to consider. Evidence from Ecuador and Uruguay suggests that receiving government benefits like cash transfers may reduce engagement in the formal sector amid concerns that the government would revert these benefits based on their formal income (Bosch and Schady, 2019; Cruces and Bérigolo, 2013). Formal sector jobs may also simply be harder to obtain. In the case of Ecuador, employers also contribute to social security on behalf of their employees, which increases the relative cost of hiring a worker formally. Informal jobs may also have perks of their own as they may offer flexibility (Berniell et al., 2021). More broadly, labor legislation may create incentives to hire workers informally (Besley and Burgess, 2004). Overall, one could think about all of these additional factors as being captured by  $\tau$  and influencing the relative returns to working formally versus informally.

Based on this setup, when do we expect people to enter the formal workforce? If people value the pension program, and especially access to benefits as soon as they retire, then they have incentives to start working in the formal sector as soon as possible and to work just long enough to unlock benefits at critical retirement ages. But if people also value working in the informal sector, they can time their entrance to the formal sector such that they contribute the minimum number of years required to unlock pension benefits. We therefore test whether people are discontinuously more likely to enter the formal labor market at age (i) 30, in anticipation of contributing 30 years before unlocking benefits as soon as they turn 60, (ii) 50, in anticipation of contributing exactly 15 years before unlocking benefits as soon as they turn 65, and (iii) 60, in anticipation of contributing for 10 years before unlocking benefits as soon as they turn 70.

## 6.2 Preliminary Graphical Evidence

Figure 5 provides suggestive graphical evidence that indeed some people time their entrance to the formal labor force based on how many years they plan to contribute. Each graph plots the distribution of age at first contribution to the social security program for three different groups of people. Panel (a) corresponds to those who contributed for exactly 30 years before retiring from the formal labor force, panel (b) corresponds to those who contributed for exactly 15 years, and panel (c) corresponds to those who contributed for exactly 10 years. For each group, there is significant mass around age 20, consistent with the idea that many begin to work formally after completing their education.

However, strikingly, there are also significant spikes in the distributions at older ages. For people who retired with exactly 30 years of contributions and are thus eligible for pension

benefits at 60, there is a large spike at age 29 followed by a similar one at age 30. For people who retired with exactly 15 years of contributions and are thus eligible for benefits at 65, there is a large spike at 50. For people who retired with 10 years of contributions and are thus eligible for benefits at 70, there is a spike at 60. Appendix Figure A5 provides another look at the distributions of age at first contribution, using more granular monthly-level dates. We observe large spikes at monthly ages 360, 600 and 720, which correspond to ages 30, 50, and 60, respectively.

These spikes are consistent with the predictions above and with the idea some individuals time their entrance to the formal labor market such that they can contribute the minimum number of years required before retiring once they reach pension eligibility.

### 6.3 Identification Strategy: Regression Discontinuity Design

To study the causal effects of the pension eligibility regulations on entrances to the formal labor market, we use a regression discontinuity design to test whether there are discontinuities in transitions to the formal workforce at earlier critical ages. To carry out this analysis, we use the survey data, which has two advantageous features. First, crucially, the data contain information on the formally employed, informally employed, and non-employed. Second, the survey is a rotating panel that follows individuals over time. These two features allow us to study transitions in work status from one survey wave to the next.

#### 6.3.1 Analysis Sample and Key Variables

To construct our analysis sample, we begin with all individuals in our survey data between 2008 and 2016. We follow the next steps to arrive to our final analysis sample. First, we construct the individual-level IDs by concatenating region, household, and person ids. We start with 2,116,850 observations corresponding to 1,382,227 individuals.<sup>10</sup> We conduct a number of checks to ensure that these IDs identify the same individual over time. First, we check whether each ID identifies more than 4 observations per individual in the dataset. We do so because an individual is followed for a maximum of 4 survey waves. When an ID identifies an individual for more than 4 survey waves, we check that we only observe such individual for two consecutive survey waves initially and for two other consecutive survey waves the year after. If we observe the same ID several periods later, we assign a new unique ID to the remaining observations. To verify that we are effectively identifying unique individuals we drop observations corresponding to IDs that identify individuals whose age *decreases* as time goes by or whose sex assigned at birth changes. Our resulting analysis

---

<sup>10</sup>On average, an individual is observed in 2.6 survey waves.

sample contains 2,072,495 observations on 1,364,433 unique individuals.

To implement our RD design, we leverage the panel dimension of the survey data to construct our variables of interest, and we collapse the data to a person-level cross section. Specifically, for each person in our analysis sample, we define the running variable as the age of the individual during the first survey wave that the individual is present in the data, and we define various outcome variables that capture transitions to the formal workforce. We define a person as being in the formal workforce if they are affiliated with IESS. Our primary outcome of interest is an indicator variable that equals one if the individual was not in the formal workforce during their initial survey wave but was in the formal workforce in one of their subsequent survey waves. We also study additional transition outcomes that are similarly defined, but that capture transitions to the formal workforce from either informal employment or from non-employment.

### 6.3.2 Estimating Equations

We estimate equations of the following form:

$$Transition_i = \alpha + \theta \cdot 1[Age_i \geq c] + \gamma \cdot f(Age_i - c) + \delta \cdot 1[Age_i \geq c] \cdot f(Age_i - c) + \mu_s + \epsilon_i, \quad (6)$$

where  $Transition_i$  is an outcome variable for transitioning to the formal workforce,  $Age_i$  is the age in years of person  $i$  during their initial survey wave,  $1[Age_i \geq c]$  is an indicator variable for being older than the age cutoff of interest,  $c$ ,  $f(Age_i - c)$  is a flexible function of the distance between the running variable and the age cutoff,  $\mu_t$  denotes survey-wave fixed effects, and  $\epsilon$  is an error term. The coefficient of interest is  $\theta$ , which captures the average impact of reaching one of the age cutoffs on transitions to the formal workforce for individuals around the age cutoffs.

Our theoretical framework and our preliminary graphical analysis suggest that strategic timing of transitions to the formal sector should occur when people turn 30, 50, and 60. Because our running variable is age during the person’s initial survey wave and our outcomes are defined using the subsequent survey waves, we define the age-at-initial-survey-wave cutoffs as 29, 49, and 59. We are thus testing for discontinuous changes in transitions to the formal workforce for people who reach the critical ages during their subsequent survey waves.

In our baseline specification, we estimate equation (6) using triangular kernels and the survey sampling weights for each person’s initial survey wave. We include a quadratic polynomial in age, use a 10 year bandwidth around each side of the cutoff, and use robust standard errors. As before, we assess the robustness of our estimates to these choices after presenting the results.



### 6.3.3 Assessment of Validity

Similar to our previous RD design, the identifying assumption here is that other factors that influence transitions to the formal workforce do so smoothly as people reach these early critical age cutoffs. To assess the validity of this assumption, we carry out three standard analyses.

First, we analyze the density of the running variable, age in years. Appendix Figure A6 presents a histogram of age in the survey data and density estimates using quadratic polynomials around each cutoff. The density of the running variable appears to evolve smoothly through the initial-survey-wave ages of 29, 49, and 59.

Second, we test for discontinuities in covariates. Compared to the administrative data, the survey data contain more information on demographics and thus allow us to look at more covariates. Appendix Table A3 reports differences in demographic characteristics around the age cutoffs. Only 2 out of 30 comparisons are statistically significant at the 5% level. In both cases, the differences are small and relate to the probability of having completed university education. To ensure that our results are not driven by these differences we report robustness to including controls in Appendix Table A4.

Third, we test for differences in survey attrition around each cutoff, which are reported in the bottom row of each panel in Appendix Table A3. We do not observe evidence of differential attrition around the early age cutoffs.

## 6.4 Results: The Effects of Reaching Critical Ages for Contributions

We begin with a graphical analysis. Figure 6 plots RD graphs that show how the probability of transitioning to formal employment evolves around each of the early critical ages. Panels (a), (b), and (c) correspond to the transitions at 30, 50, and 60, respectively.

Panel (b) shows a visually clear, discontinuous increase in the probability of transitioning to the formal workforce at 50. To the left of the cutoff, the probability of transitioning to the formal workforce hovers around 9 percent, but this probability increases at the cutoff and then continues to rise afterwards. In contrast, panels (a) and (c) show little to no evidence of discontinuous changes in the probability of transitioning to the formal workforce at 30 and 60.

Table 2 presents the corresponding regression results. Column (2) indicates a 1.8 percentage point increase in the probability of transitioning to the formal workforce at age 50. The estimate is statistically significant at the 5 percent level, and it translates to a large, 21 percent increase compared to the mean of the outcome variable for individuals just below the cutoff. These transitions to formal work also represent a 4.7% increase when compared

to the overall probability of being affiliated to social security, which 38% just below the cutoff. Consistent with the graphical evidence, the point estimates for transitions at age 30 and 60, in columns (1) and (3), respectively, are smaller in absolute magnitude and are not statistically distinguishable from zero.

These results indicate that the pension program induces some people to time their transitions to working in the formal labor market. The findings are consistent with the contribution-minimizing incentives influencing transitions to the formal labor market at age 50, but not much earlier in the lifecycle (at 30) or later (at 60). While there could, of course, be many possible explanations for these patterns, one potential reason for why we do not observe discontinuities at 30 could be because of greater uncertainty about the ability to work continuously for 30 years in the formal sector. It may be more difficult to time transitions to the formal sector in anticipation of retiring exactly 30 years in the future. Similarly, as for the lack of evidence supporting increases in transitions at 60, it could be that timing transitions at older ages is also challenging because of uncertainty regarding the ability to work continuously. For instance, increasing health risks at older ages may make people less sure they can continuously work formally and make contributions to the system until 70.

Next, we unpack these transitions to formal work at age 50 by investigating whether these workers tend to transition to the formal sector from non-employment or employment in the informal sector. To do so, we study two additional outcomes: (i) an indicator variable that takes the value of one for workers who were working informally (defined as working but not affiliated with IESS) during their initial survey wave and working formally during a subsequent survey wave, and (ii) an indicator variable that takes the value of one for workers who were not employed during their initial survey wave and working formally during a subsequent wave.

Table 3 displays the point estimates and Appendix Figure A7 presents the RD graphs. The results suggest the transitions to formal work are primarily explained by transitions out of the informal sector and not from non-employment. The point estimates indicate a statistically significant 1.4 percentage point increase in the likelihood of transitioning from informal work to formal work (column 1) and a 0.3 percentage point increase in the likelihood of transitioning from non-employment to formal work that is not statistically significant (column 2). The point estimate for informal-to-formal transitions thus accounts for 77% of the overall increase in the probability of transitioning to formality at age 50.

Overall, the results are consistent forward-looking behavioral responses to the pension program for some and emphasize the trade-off between earnings in the informal sector and earnings in the formal sector with access to public pension benefits.

### 6.4.1 Robustness of Estimates

We conduct several robustness checks. First, in Appendix Table A4 we report the results from alternative regression specifications. We include a rich set of demographic controls, we drop the triangular kernels, and we use an MSE-optimal bandwidth (Calonico et al., 2019). The results are qualitatively and quantitatively robust to these alternative specifications.

Second, Appendix Figure A8 shows that the results are robust to a combination of alternative polynomial degrees and different bandwidths, in particular to narrower ones. Reassuringly, our results are broadly robust to alternative specification choices.

Third, our main specification uses survey weights from the first time an individual is observed in the data. However, survey weights change in subsequent waves to correct for non-response rates. Appendix Table A5 reports the robustness of the estimates to changes in how we use the survey weights. Panel a reproduces our main estimates, panel b reports results from alternatively using survey weights from the final wave in which the person is observed, panel c reports results from averaging the survey weights across waves, and panel d reports results from not using any survey weights. The magnitudes of the point estimates are similar when we use weights in panels a, b, and c, but the key estimate for transitions at 50 is smaller and not statistically significant when we do not use survey weights at all.

## 6.5 Mechanisms

How do workers facilitate these transitions to the formal sector? Formal jobs may be more difficult to obtain than informal jobs. Moreover, firms must make contributions to social security on behalf of their formal employees, which increases the costs of hiring a formal worker compared to an informal worker. Both of these factors would be expected to contribute to making strategic transitions to formality more difficult for workers. In this section, we conduct additional analyses to shed light on how some workers make the transitions.

One possibility is that people make these transitions by switching occupations. Some occupations might be more accommodating of later-in-life switches to the formal sector than others. To investigate this hypothesis directly, we use a variable in the survey data that records the number of years an individual has performed their current occupation as an outcome. We compute average tenure excluding data from the first survey wave. One caveat is that we only observe tenure for individuals who were employed at baseline. With this caveat in mind, Column 3 in Table 3 shows no evidence of a discontinuity in this measure of occupational tenure at age 49, which provides one piece of evidence against the idea that the transitions are facilitated by people switching occupations.

The evidence thus suggests that people are performing the same job, but doing so formally

instead of informally.

There are three ways in which this can happen. First, entrepreneurs or self-employed individuals may formalize their activities by starting to contribute to social security as independent workers.<sup>11</sup> Second, it could be that workers continue to perform the same occupation at the same firm, switching their contractual status from informal to formal. Third, it could be that they perform the same occupation but at a different formal firm.

We can test the first mechanism directly. We leverage information on the type of affiliation to IESS to compute two different outcomes: (i) the probability of transitioning to the formal sector as a dependent worker, and (ii) the probability of transitioning to the formal sector as an independent worker who is self-affiliated with IESS. Columns (1) and (2) in Table 4 report the effects of reaching age 50 on these outcomes, and Appendix Figure A10 displays the corresponding RD graphs. Column (1) of the table shows a statistically significant effect for dependent-worker transitions. Column (2) shows a positive, but not statistically significant, effect for independent transitions. The point estimate in column (1) suggests that transitions to formality as dependent workers account for 64% of the effect on overall transitions from informal to formal work at age 50. Overall, these results do not support the idea that the main results are primarily driven by entrepreneurs formalizing their businesses activities, but rather that employees are able to change their formality status.

We next analyze the extent to which the adjustment happens among workers that switch their mode of contract within the same firm or among workers switching to formal firms. While we are unable to test these two hypotheses directly because we cannot identify the specific firms at which people work, we can analyze effects based on the types of firms that workers transitioning to the formal sector were at previously.

Specifically, we use self-reported information on whether the firms at which individuals work are registered with the tax authorities and test for discontinuous changes in the probability of transitioning to the formal sector for informal workers who worked initially at informal versus formal firms. Columns (3) and (4) of Table 4 present the point estimates, and Appendix Figure A11 presents the RD graphs. The results indicate that the probability of transitioning to the formal sector from informal work at a formal firm increases by 1 percentage point at age 50. This estimate thus accounts for 71% of the overall effect on transitions to the formal sector. In contrast, we find no evidence of a discontinuous change in the probability of transitioning to the formal sector from working informally at an informal firm.

---

<sup>11</sup>As discussed in Section 2, an individual can contribute to IESS as an independent worker as long as they are registered with the tax authority. In this case, the individual contributes 17.6% of their monthly earnings. This type of arrangement is present in other settings too, like the U.S., where the self-employed also contribute to social security.

The patterns thus far indicate that workers transition to the formal sector by continuing to work in the same occupation and by continuing to work at formal firms, but formally instead of informally. While this type of switch may help workers minimize contributions to the social security system, it requires firms to be willing to facilitate these switches as well. We therefore suspect that workers who are better situated to negotiate the terms of their contracts with their employers will be more able to time transitions to the formal sector.

To investigate this idea, we explore the role of family firms, where closer relationships between workers and employers may increase worker bargaining power and where incentives of workers maximizing utility and incentives of employers maximizing profits may be more aligned. To proxy for whether a person works at a family firm, we use information in the survey on whether an individual lives in the same household of the owner of a formal or informal firm. We then examine heterogeneous responses along these dimensions.

Figure 7 presents the results. Panel (a) displays RD estimates from estimating equation (6) where the outcome is the probability of transitioning from informal work at a formal firm to formal work. Each point estimate corresponds to a different subsample, either (i) people who live in the same household as an owner of a formal business registered with the tax authorities, (ii) people who live in the same household as an owner of a an informal business that is not registered with the tax authorities, and (iii) people who do not live in the same household as an owner of a business. The results indicate substantially larger effects for individuals who live with owners of formal firms. Interestingly, we find no evidence of effects for individuals who do not live with business owners or who live with owners of informal businesses. These estimates suggest that the main results are unlikely to be explained by households owning businesses per se. Instead, these estimates suggest that strategic transitions to formal employment may occur in firms where employers and employees have incentives to cooperate.

One alternative possibility is that workers switch from an informal firm to a relative’s formal firm. Panel (b) of Figure A11 suggests that this pathway is unlikely. It displays point estimates for the same three groups, but where the outcome is the probability of transitioning from informal work at an informal firm to formal work. We find no evidence of increases in these transitions for any of the groups.

## 7 Conclusion

In this paper, we use administrative and survey data from Ecuador to provide new evidence on how public pensions impact retirement and earlier labor market outcomes. First, we document spikes in retirement at the pension eligibility ages of 60, 65, and 70. Next, we use a

simple model to show how the incentives to retire at each of the eligibility ages depend on how long a person has contributed to the system, and we find that the increases in retirement at the eligibility ages are indeed driven by different groups of people who began working formally at different ages. Finally, we study how the pension program impacts earlier-in-life transitions to the formal sector. We find clear evidence of a discontinuous increase in informal-to-formal transitions at 50, consistent with forward-looking people timing their participation in the social security system to minimize contributions while still becoming eligible for benefits at one of the eligibility ages. Additional evidence on mechanisms highlights a role for family firms in helping workers to facilitate these transitions.

Our paper has implications for public pension policy in developing countries. First, our analysis of retirement reinforces a key takeaway from the broader literature that eligibility ages influence labor market exits, and our theoretically-grounded investigation into heterogeneity supports the idea that these retirements at pension eligibility ages are linked to strong disincentives to work from rules that limit the gains from delaying benefit claiming. Weakening these types of disincentives may encourage working at older ages. Second, our analysis on earlier-in-life labor market outcomes uncovers an additional way that pension eligibility ages can influence labor supply. Our finding of strategic transitions to the formal sector indicate that the work history requirements attached to pension eligibility influence not just the timing of when formal careers end, but also when they begin.

## References

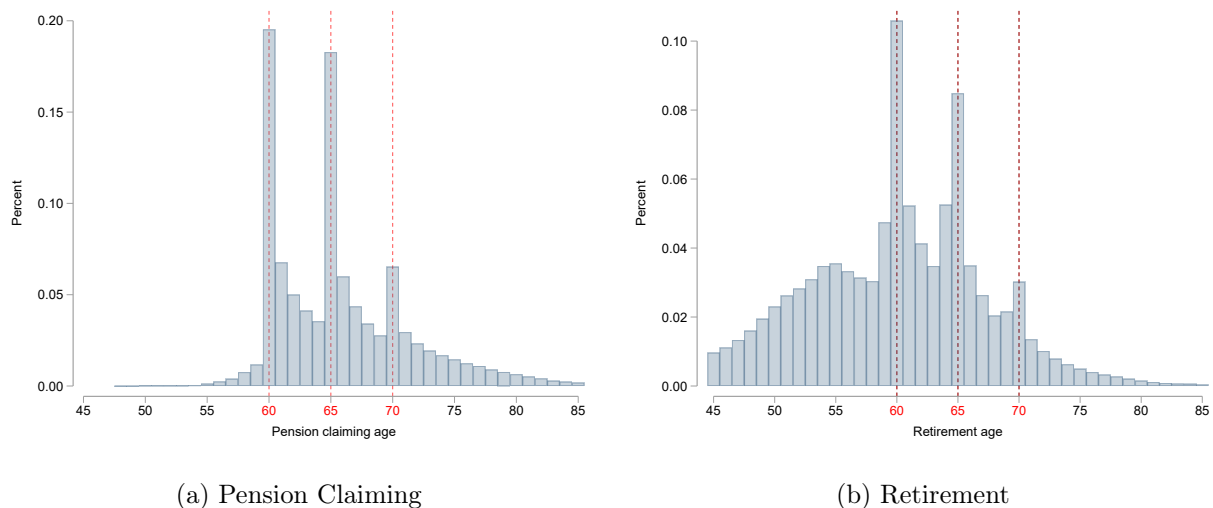
- Artmann, E., N. Fuchs-Schündeln, and G. Giupponi (2023). Forward-looking labor supply responses to changes in pension wealth: Evidence from germany.
- Becerra, O. (2023). Effects of future pension benefits on pre-retirement labor supply: Evidence from chile. *Review of Development Economics* 27(1), 198–219.
- Becerra, O. (2024). The effect of future pension benefits on labor supply in a developing economy. *Economic Development and Cultural Change* 72(3), 1527–1566.
- Berniell, I., L. Berniell, D. de la Mata, M. Edo, and M. Marchionni (2021). Gender gaps in labor informality: The motherhood effect. *Journal of Development Economics* 150, 102599.
- Besley, T. and R. Burgess (2004, 02). Can Labor Regulation Hinder Economic Performance? Evidence from India\*. *The Quarterly Journal of Economics* 119(1), 91–134.
- Blundell, R., E. French, and G. Tetlow (2016). Retirement incentives and labor supply. In *Handbook of the Economics of Population Aging*, Volume 1, pp. 457–566. Elsevier.
- Bonnet, Florence, J. V. and M. Chen (2019). Women and men in the informal economy: A statistical brief. Technical report, WIEGO and ILO.
- Bosch, M. and R. M. Campos-Vazquez (2014). The trade-offs of welfare policies in labor markets with informal jobs: The case of the “seguro popular” program in mexico. *American Economic Journal: Economic Policy* 6(4), 71–99.
- Bosch, M. and J. Esteban-Pretel (2015). The labor market effects of introducing unemployment benefits in an economy with high informality. *European Economic Review* 75, 1–17.
- Bosch, M. and N. Schady (2019). The effect of welfare payments on work: Regression discontinuity evidence from ecuador. *Journal of Development Economics* 139, 17–27.
- Calonico, S., M. D. Cattaneo, and M. H. Farrell (2019, 11). Optimal bandwidth choice for robust bias-corrected inference in regression discontinuity designs. *The Econometrics Journal* 23(2), 192–210.
- Carta, F. and M. De Philippis (2024). The forward-looking effect of increasing the full retirement age. *The Economic Journal* 134(657), 165–192.
- Coile, C. C. (2016). Economic determinants of workers’ retirement decisions. *A Collection of Reviews on Savings and Wealth Accumulation*, 271–296.
- Cruces, G. and M. Bérgholo (2013). Informality and contributory and non-contributory programmes. recent reforms of the social-protection system in uruguay. *Development Policy Review* 31(5), 531–551.

- de Carvalho Filho, I. E. (2008). Old-age benefits and retirement decisions of rural elderly in brazil. *Journal of Development Economics* 86(1), 129–146.
- Dean, A., S. Fleitas, and M. Zerpa (2024). Dynamic incentives in retirement earnings-replacement benefits. *Review of Economics and Statistics* 106(3), 762–777.
- Dolls, M. and C. Krolage (2023). ‘earned, not given’? the effect of lowering the full retirement age on retirement decisions. *Journal of Public Economics* 223, 104909.
- Elgin, C., M. A. Kose, F. Ohnsorge, and S. Yu (2021). Understanding informality. CERP Discussion Paper 16497, Centre for Economic Policy Research, London.
- Engels, B., J. Geyer, and P. Haan (2017). Pension incentives and early retirement. *Labour Economics* 47, 216–231.
- Feinmann, J., R. H. Rocha, and M. Lauletta (2022, November 7). Payments under the table: Employer-employee collusion in brazil. Technical report, UC Berkeley.
- French, E., A. Lindner, C. O’Dea, and T. Zawisza (2022). Labor supply and the pension contribution-benefit link.
- García-Miralles, E. and J. M. Leganza (2024). Public pensions and private savings. *American Economic Journal: Economic Policy* 16(2), 366–405.
- Garganta, S. and L. Gasparini (2015). The impact of a social program on labor informality: The case of auh in argentina. *Journal of Development Economics* 115, 99–110.
- Gerard, F. and G. Gonzaga (2021). Informal labor and the efficiency cost of social programs: Evidence from unemployment insurance in brazil. *American Economic Journal: Economic Policy* 13(3), 167–206.
- Geyer, J. and C. Welteke (2021). Closing routes to retirement for women: How do they respond? *Journal of Human Resources* 56(1), 311–341.
- Gruber, J. and D. A. Wise (1999). Introduction to “Social Security and Retirement around the World”. In *Social Security and Retirement around the World*, NBER Chapters, pp. 1–35. National Bureau of Economic Research, Inc.
- Hairault, J.-O., T. Sopraseuth, and F. Langot (2010). Distance to retirement and older workers ‘employment: The case for delaying the retirement age. *Journal of the European Economic association* 8(5), 1034–1076.
- Haller, A. (2022). Welfare effects of pension reforms.
- Hernandez, K. (2024). The price of formality: The role of social insurance in labor market choices. Technical report, Department of Economics, University of Wisconsin, Madison.
- Joubert, C. (2015). Pension design with a large informal labor market: Evidence from chile. *International Economic Review* 56(2), 673–694.



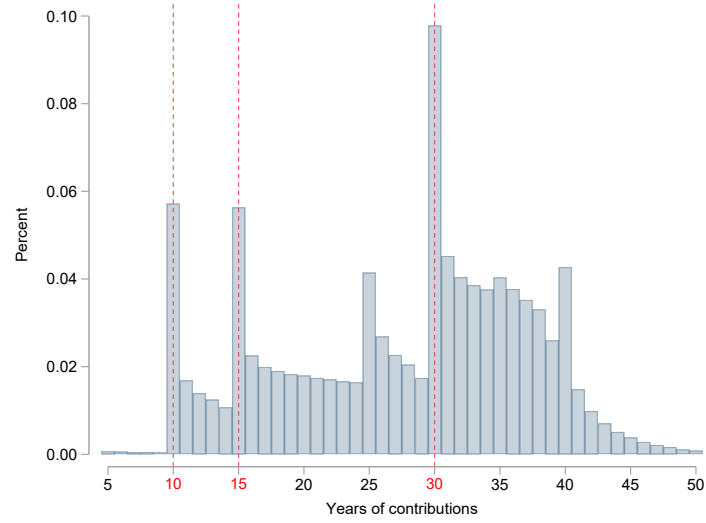
- Krueger, A. B. and B. D. Meyer (2002). Labor supply effects of social insurance. *Handbook of public economics* 4, 2327–2392.
- Kumler, T., E. Verhoogen, and J. Frías (2020). Enlisting employees in improving payroll tax compliance: Evidence from mexico. *Review of Economics and Statistics* 102(5), 881–896.
- Lauletta, M. and M. Bergolo (2023). Pension privatization, behavioral responses, and income in old age: Evidence from a cohort-based reform. Technical report, UC Berkeley.
- Manoli, D. S. and A. Weber (2016). The effects of the early retirement age on retirement decisions. Technical report, National Bureau of Economic Research.
- Nakazawa, N. (2022). The effects of increasing the eligibility age for public pension on individual labor supply: Evidence from japan. *Journal of Human Resources*.
- Riaño, J. F. (2021, November 15). Bureaucratic nepotism. Technical report, Georgetown University.
- Seibold, A. (2021, April). Reference points for retirement behavior: Evidence from german pension discontinuities. *American Economic Review* 111(4), 1126–65.
- Staubli, S. and J. Zweimüller (2013). Does raising the early retirement age increase employment of older workers? *Journal of Public Economics* 108, 17–32.
- Ulyssea, G. (2020). Informality: Causes and consequences for development. *Annual Review of Economics* 12(1), 525–546.

## Figures and Tables



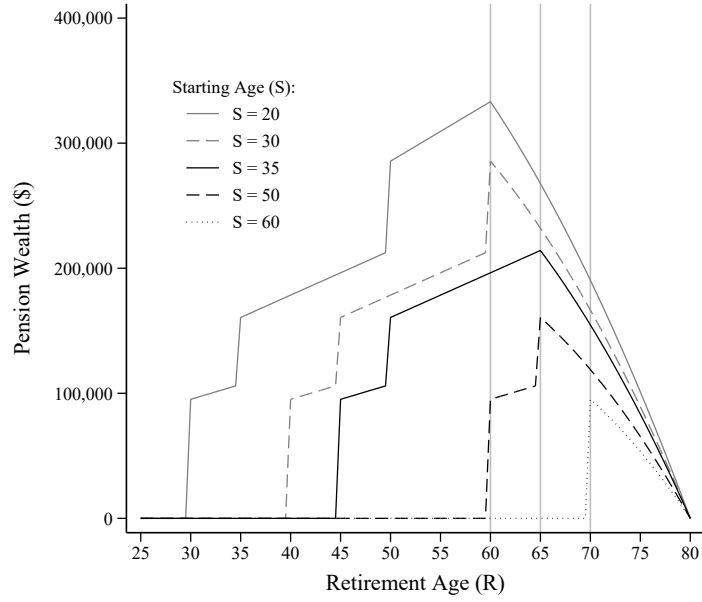
**Figure 1: Distributions of Pension Claiming Ages and Retirement Ages**

*Notes:* The figure plots the distribution of pension claiming age using administrative records on pensioners in Panel a. Panel b plots the distribution of retirement age using administrative records on contributions to IESS for individuals that are retired based on our definition: being 55 years old or older by December 2020 and not having contributed to IESS in 2021 and 2022.



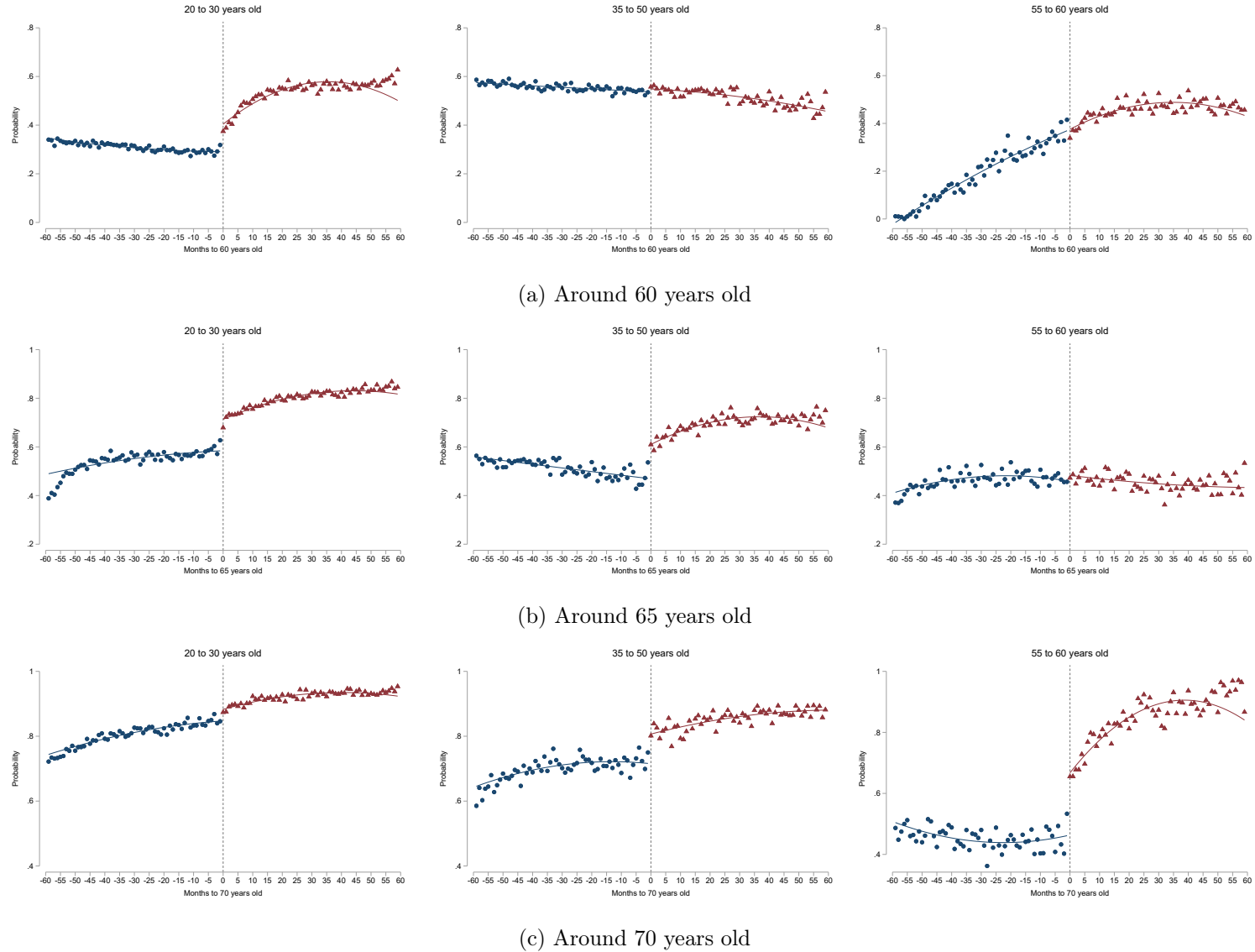
**Figure 2: Distribution of Contribution-Years**

*Notes:* The figure plots the distribution of the number of contributions to IESS (in years) among individuals receiving old-age pension benefits from IESS.



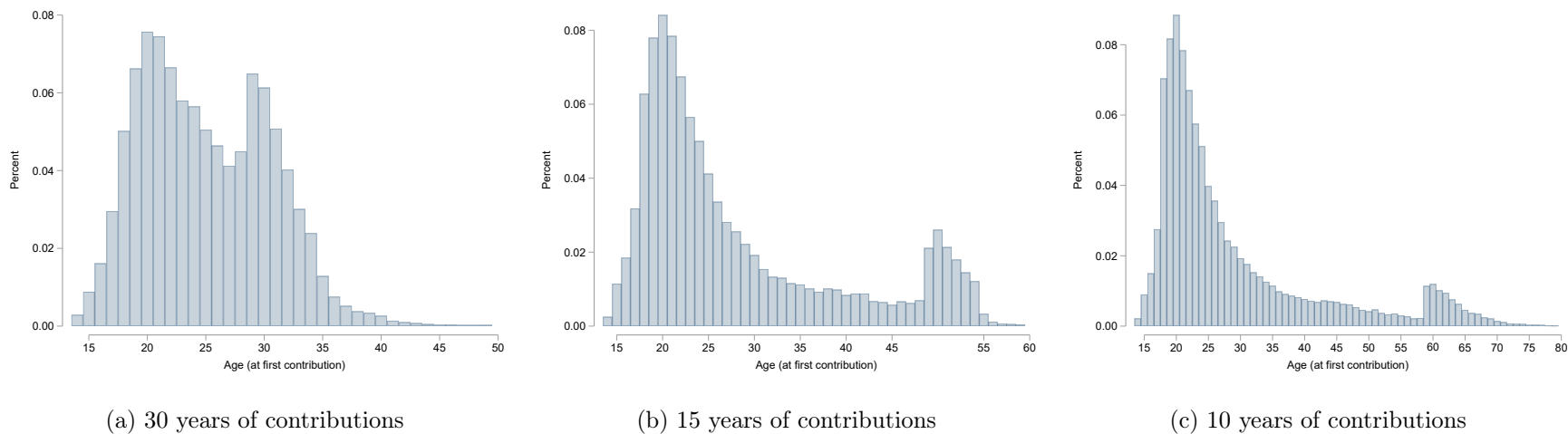
**Figure 3: Pension Wealth Profiles by Age of Initial Contribution**

*Notes:* The figure plots stylized pension wealth profiles by the age at which one begins their formal career. The x-axis is retirement age. The y-axis is pension wealth. The various lines correspond to different people who start working in the formal sector at different ages.



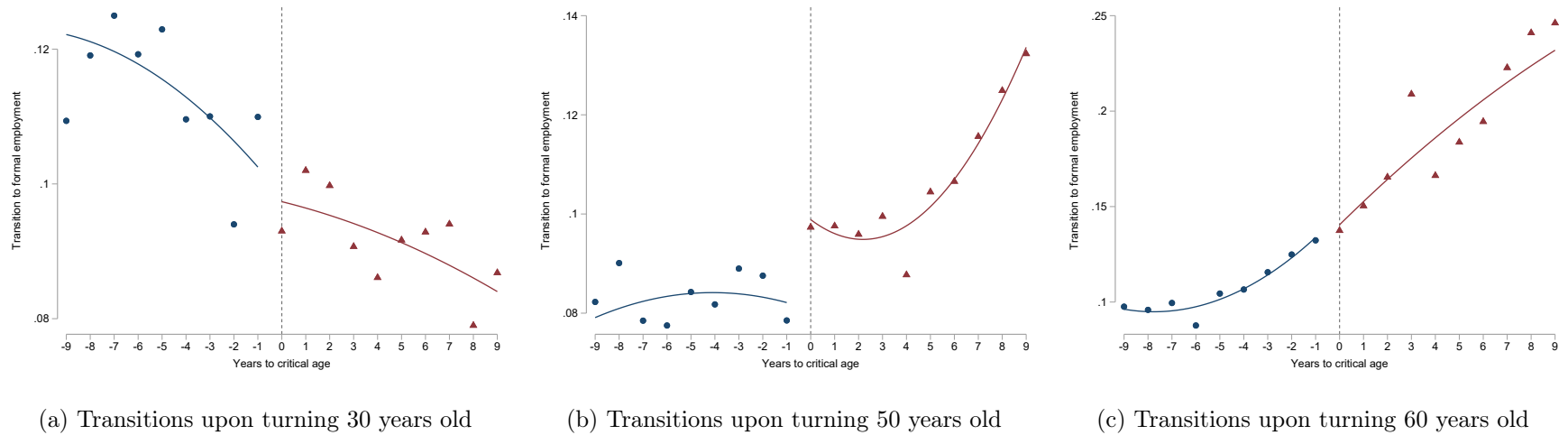
**Figure 4: Effects of Reaching Pension Eligibility Ages on Retirement, by Age of Initial Contribution**

*Notes:* The figure reports means of the probability of retiring by distance (in months) to each retirement age eligibility cutoff and by age of entry into the formal labor force. We define three key groups based on the age at which individuals enter formal employment (Panels). The solid lines represent a quadratic fit of the outcome as a function of the distance to the threshold on either side of each cutoff.



**Figure 5: Histograms of Age at First Contribution by Years of Contributions**

*Notes:* This figure plots the distribution of the age (in years) at which an individual made their first contribution to the IESS, for three subsamples: individuals who retired with exactly 30 years of contributions (Panel a), individuals who retired with exactly 15 years of contributions (Panel b), and individuals who retired with exactly 10 years of contributions (Panel c).



**Figure 6: Effects of Reaching Earlier Critical Ages on Transitions to the Formal Workforce**

*Notes:* The figure depicts the mean probability of transitioning to formal employment for each year around the 30 years old cutoff (Panel a), 50 years old cutoff (Panel b), and 60 years old cutoff (Panel c). The estimates are based on a regression-discontinuity design with a 10-year bandwidth, quadratic polynomials, and time fixed effects.

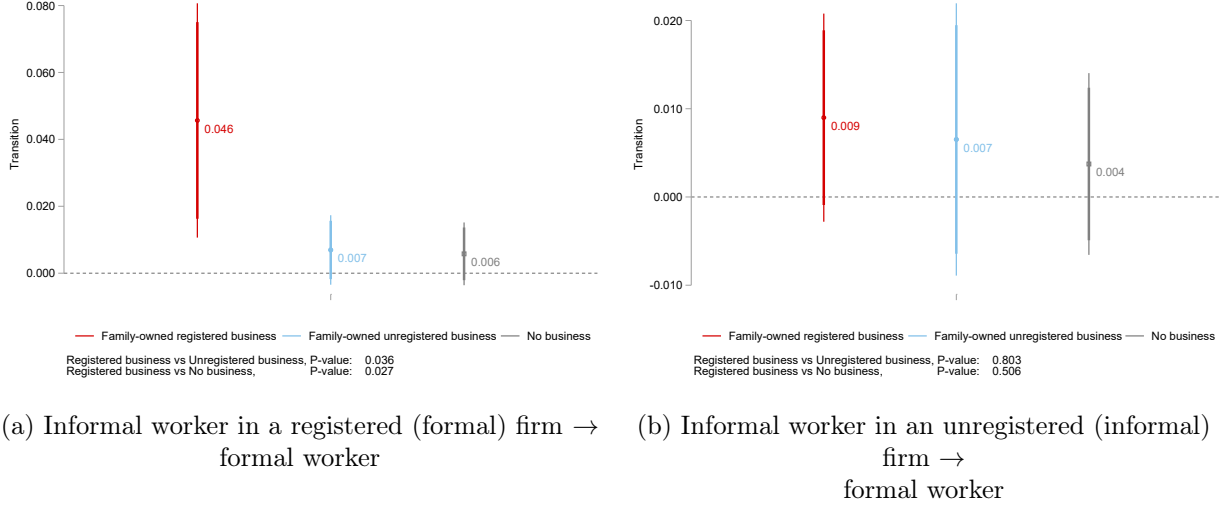
**Table 1: Effects of Reaching Pension Eligibility Ages on Retirement by Age of Entrance to the Formal Workforce**

	(1) 20 to 30 years old	(2) 35 to 50 years old	(3) 55 to 60 years old
<i>Panel a. 60 years old cutoff</i>			
Above cutoff	0.113*** (0.006)	0.012 (0.009)	0.001 (0.018)
Obs.	308544	143230	29958
Mean below cutoff	0.303	0.551	0.271
Effect size (%)	37.30	2.14	0.29
20 to 30 vs 35 to 50, p-value		0.000	
35 to 50 vs 55 to 60, p-value		0.598	
<i>Panel b. 65 years old cutoff</i>			
Above cutoff	0.129*** (0.006)	0.141*** (0.012)	0.025* (0.015)
Obs.	229876	72010	40717
Mean below cutoff	0.562	0.502	0.472
Effect size (%)	22.93	28.12	5.21
20 to 30 vs 35 to 50, p-value		0.342	
35 to 50 vs 55 to 60, p-value		0.000	
<i>Panel c. 70 years old cutoff</i>			
Above cutoff	0.036*** (0.005)	0.091*** (0.012)	0.204*** (0.019)
Obs.	155763	47138	27799
Mean below cutoff	0.821	0.711	0.449
Effect size (%)	4.33	12.86	45.39
20 to 30 vs 35 to 50, p-value		0.000	
35 to 50 vs 55 to 60, p-value		0.000	

*Notes:* The table reports RD coefficients estimated using Equation (4) for each cutoff (Panels) by age of entry into the formal labor force (Columns). All regressions employ triangular kernels and quadratic polynomials on both sides of each cutoff. The estimations are based on observations within a 60-month bandwidth around each cutoff. Robust standard errors are reported in parentheses.

\* p<0.1, \*\* p<0.05, \*\*\* p<0.01.





**Figure 7: Heterogeneous Effects of Reaching Age 50 on Transitions to the Formal Workforce by Family Business Ownership**

*Notes:* The figure depicts RD estimates from estimating Equation (6), where the outcome is the probability of transitioning from informal work at a formal firm to formal work (Panel a), and from informal work at an informal firm to formal work (Panel b). Each point estimate corresponds to a different subsample: (i) individuals who live in the same household as an owner of a formal business registered with the tax authorities, (ii) individuals who live in the same household as an owner of an informal business not registered with the tax authorities, or (iii) individuals who do not live in the same household as a business owner. All regressions are estimated within a 10-year bandwidth around each cutoff and include survey-wave fixed effects, quadratic polynomials on both sides of the cutoff, triangular kernels, and survey weights. Vertical lines represent confidence intervals at the 90% (thicker lines) and 95% (narrower lines) confidence levels, based on robust standard errors.

**Table 2: Effects of Reaching Earlier Critical Ages on Transitions to the Formal Workforce**

	(1) 30 years old	(2) 50 years old	(3) 60 years old
Above cutoff	-0.001 (0.009)	0.018** (0.008)	-0.005 (0.013)
Obs.	107663	84841	63527
Mean below cutoff	0.111	0.083	0.112
Effect size (%)	-1.01	21.33	-4.83

*Notes:* The table reports RD estimates of the effect of reaching earlier critical ages (Columns) on the probability of transitioning to the formal labor force. All regressions are estimated using the specification in Equation (6) within a 10-year estimation bandwidth. The regressions include survey weights, triangular kernels, time fixed effects, and controls for quadratic polynomials on both sides of the cutoff.

\*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$ .

**Table 3: Unpacking the Transitions to the Formal Workforce at Age 50**

	Transition from Informality	Transition from Non-employment	Tenure
Above cutoff	0.014** (0.006)	0.003 (0.006)	0.454 (0.364)
Obs.	84841	84841	68165
Mean below cutoff	0.044	0.039	13.923
Effect size (%)	32.82	8.40	3.26

*Notes:* The table reports RD estimates of the effect of reaching earlier critical ages on key outcomes (Columns) around the 50 year old cutoff. All regressions are estimated using the specification in Equation (6) within a 10-year estimation bandwidth. The regressions include survey weights, triangular kernels, time fixed effects, and controls for quadratic polynomials on both sides of the cutoff.

\*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$ .

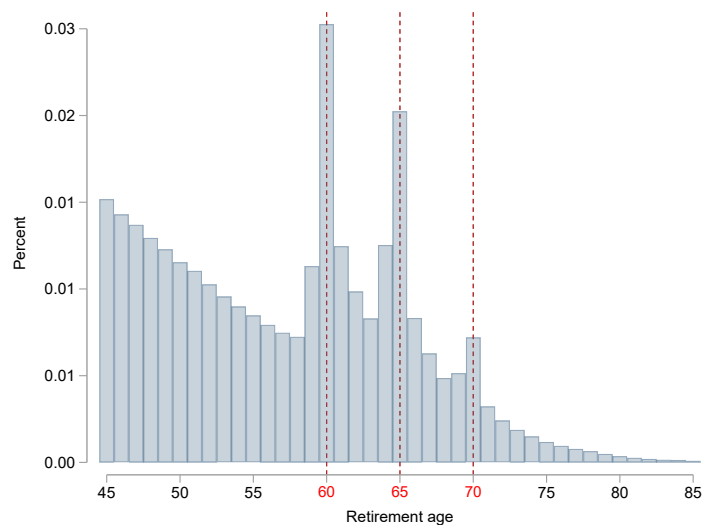
**Table 4: Mechanisms: Effects of Reaching Age 50 on Different Types of Transitions from Informal to Formal Work**

	Transition to IESS - General	Transition to IESS - Independent	Transition from Unregistered Firm	Transition from Registered Firm
Above cutoff	0.009* (0.005)	0.005 (0.003)	0.004 (0.004)	0.010*** (0.004)
Obs.	84841	84841	84841	84841
Mean below cutoff	0.030	0.015	0.018	0.018
Effect size (%)	31.07	30.24	24.29	57.29

*Notes:* The table reports RD estimates of the effect of reaching earlier critical ages on key outcomes (Columns) around the 50 year old cutoff. All regressions are estimated using the specification in Equation (6) within a 10-year estimation bandwidth. The regressions include survey weights, triangular kernels, time fixed effects, and controls for quadratic polynomials on both sides of the cutoff.

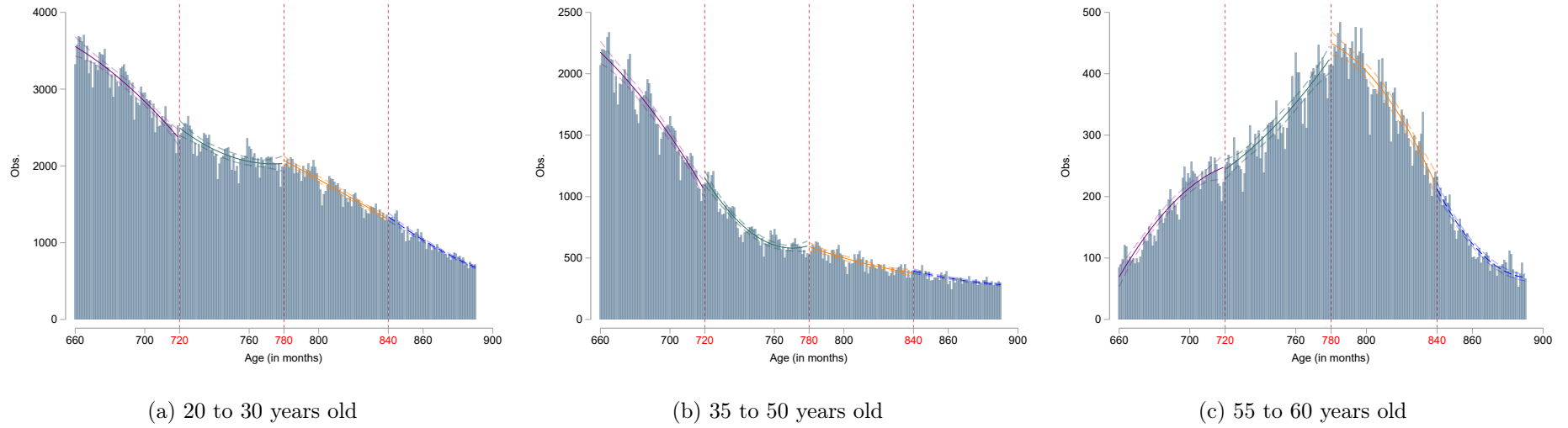
\*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$ .

## Appendix: Additional Figures and Tables



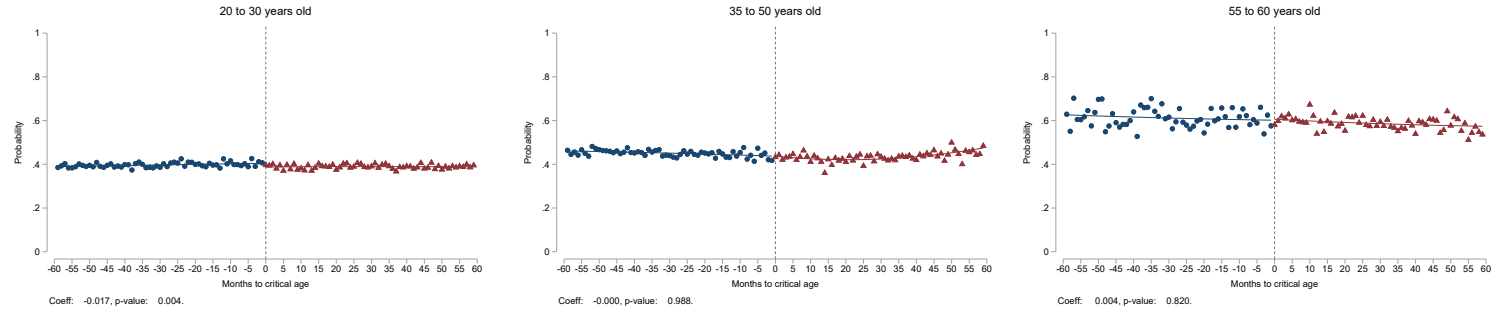
**Figure A1: Distributions of Retirement Ages for Individuals who Did Not Contributed for at Least 2 Years Since December 2020**

*Notes:* The figure plots the distribution of retirement ages (age at last contribution) among individuals who did not contribute to IECS in 2021 and 2022.

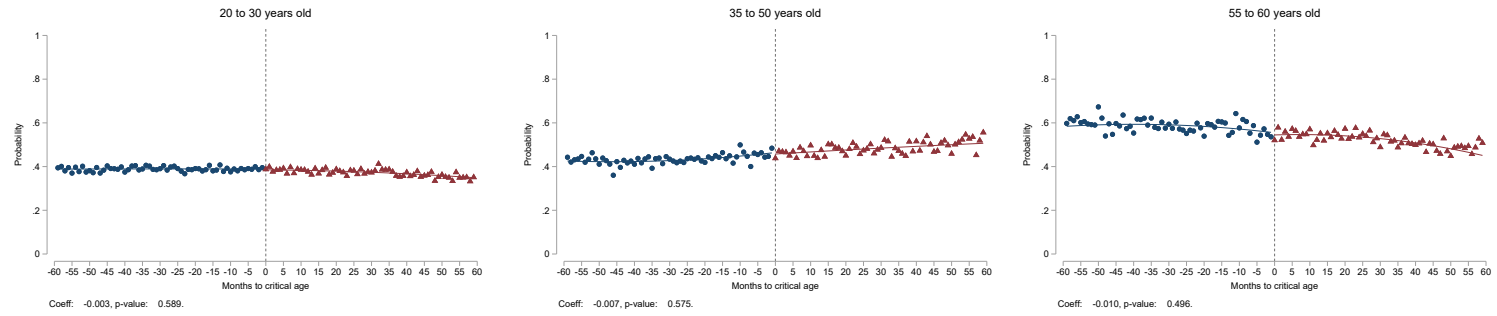


**Figure A2: Density test**

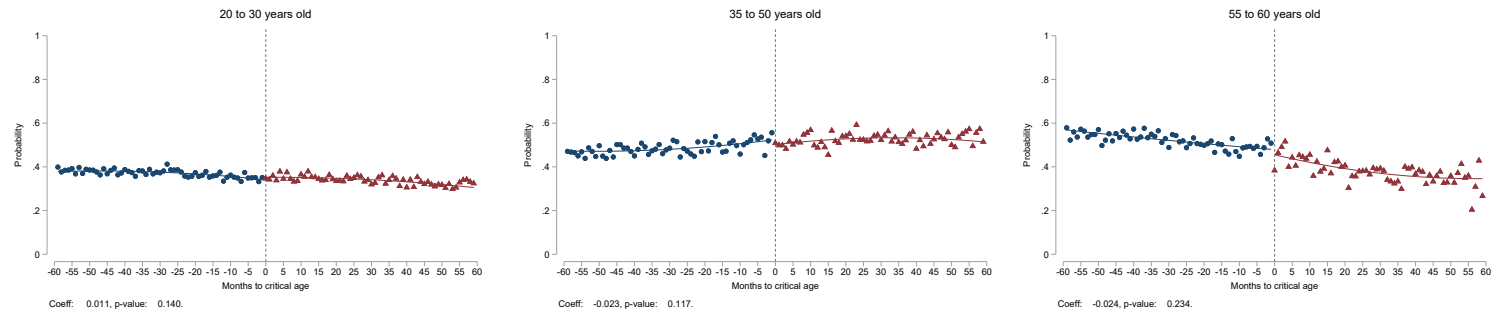
11: *Note:* The figure depicts the distribution of current ages (in months) by age of entry to formal employment (panels) using administrative data. The solid lines represent a quadratic fit of the outcome (number of observations per current-age bin as a function of current age (in months)). The dotted lines represent confidence intervals at the 95% confidence levels, based on robust standard errors. In each panel, we use a 60-month bandwidth to estimate the polynomials to the right and left of the first and last cutoffs, respectively. We use all the observations in between cutoffs to estimate the remaining two polynomials.



(a) Around 60 years old



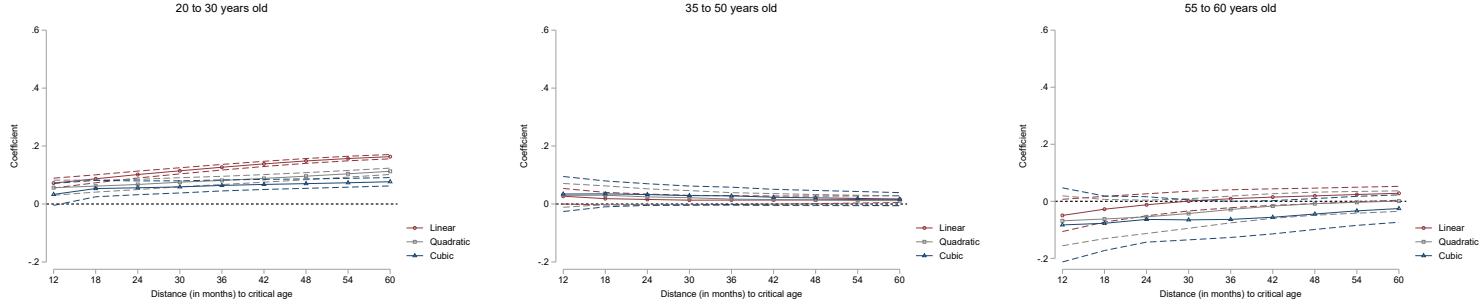
(b) Around 65 years old



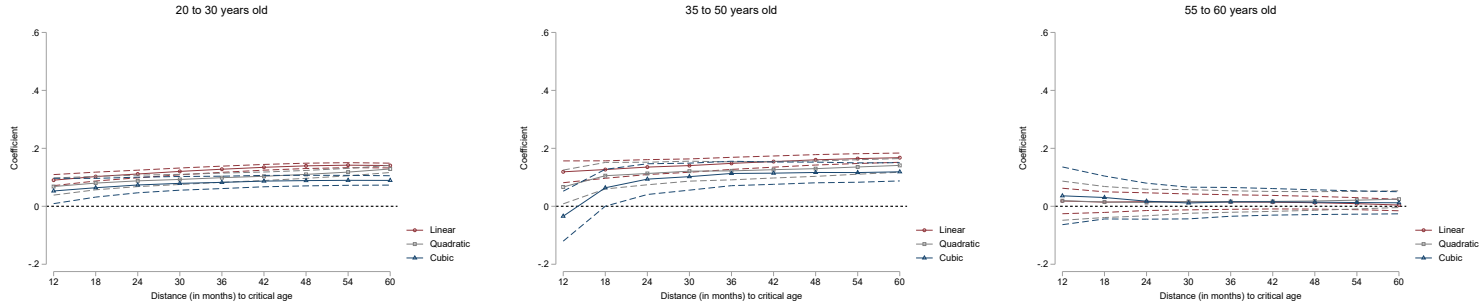
(c) Around 70 years old

**Figure A3: Effects on prob. of being a woman around early retirement thresholds by age of entrance to IESS**

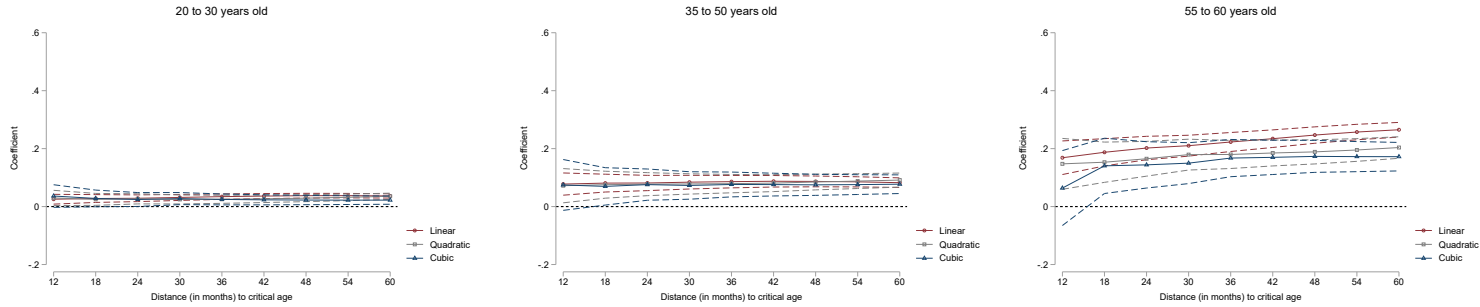
*Note:* The figure reports the means of the probability of being a woman by distance (in months) to each retirement eligibility cutoff (Panels), differentiating by age of entry into the formal labor force (Columns). The solid lines represent a quadratic fit of the outcome as a function of distance to the threshold on either side of each cutoff.



(a) Around 60 years old



(b) Around 65 years old

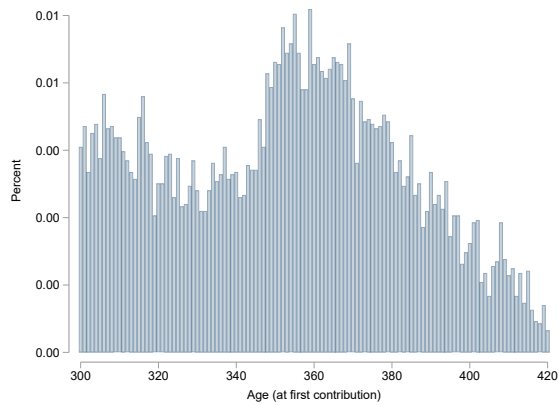


(c) Around 70 years old

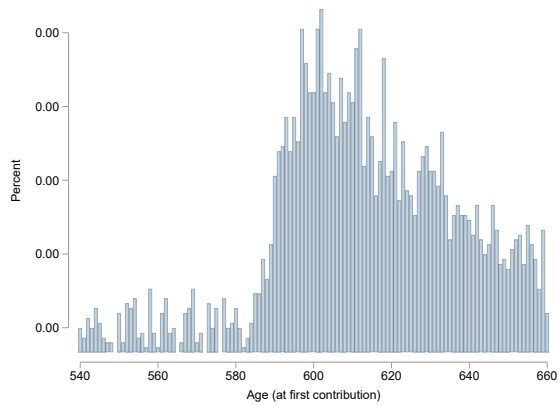
**Figure A4: Robustness to alternative polynomials and bandwidths**

*Notes:* The figure plots RD coefficients estimated based on variations to Equation (4) for each retirement age cutoff (Panels) and age of entry into the formal labor force (Columns), as a function of the estimation bandwidth, using linear, quadratic and cubic polynomials. Dashed lines depict 95% confidence intervals.

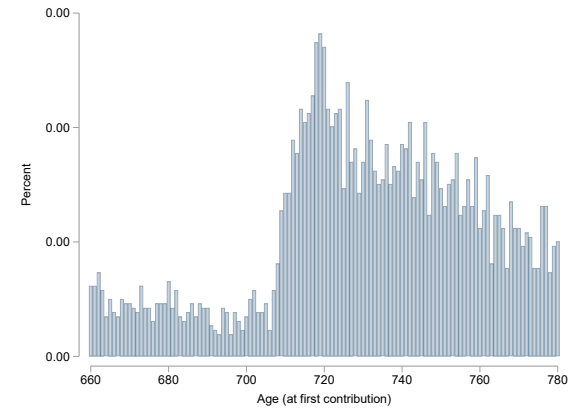




(a) 30 years of contributions



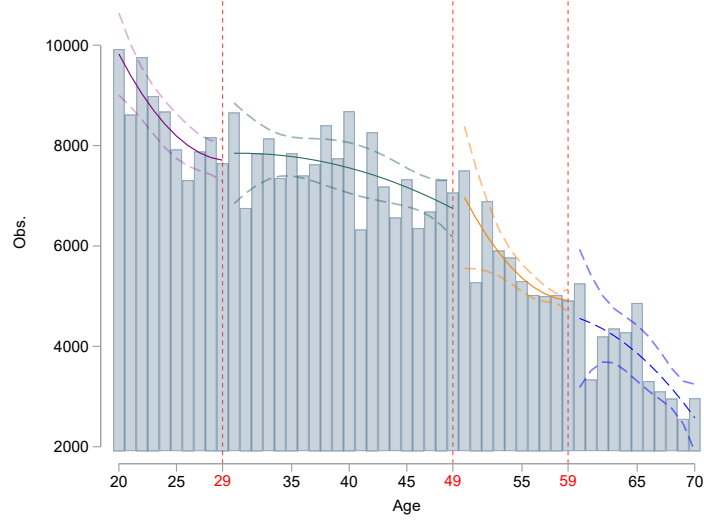
(b) 15 years of contributions



(c) 10 years of contributions

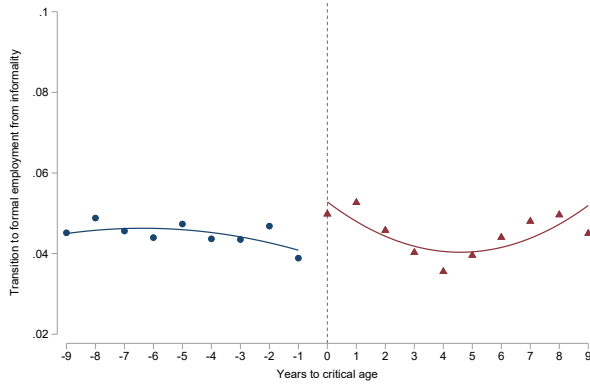
**Figure A5: Histograms of Age at First Contribution by Years of Contributions**

*Notes:* This figure plots the distribution of the age (in months) at which an individual made their first contribution to the IESS, for three subsamples: individuals who retired with exactly 30 years of contributions (Panel a), individuals who retired with exactly 15 years of contributions (Panel b), and individuals who retired with exactly 10 years of contributions (Panel c).

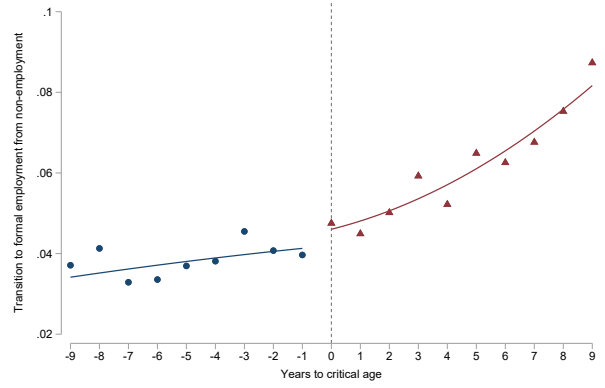


**Figure A6: Density test**

*Notes:* The figure depicts the distribution of current ages (in years) using survey data. The solid lines represent a quadratic fit of the outcome (number of observations per age bin as a function of age (in years)). The dotted lines represent confidence intervals at the 95% confidence levels, based on robust standard errors. In each panel, we use a 10 year bandwidth to estimate the polynomials to the right and left of the first and last cutoffs, respectively. We use all the observations in between cutoffs to estimate the remaining two polynomials.



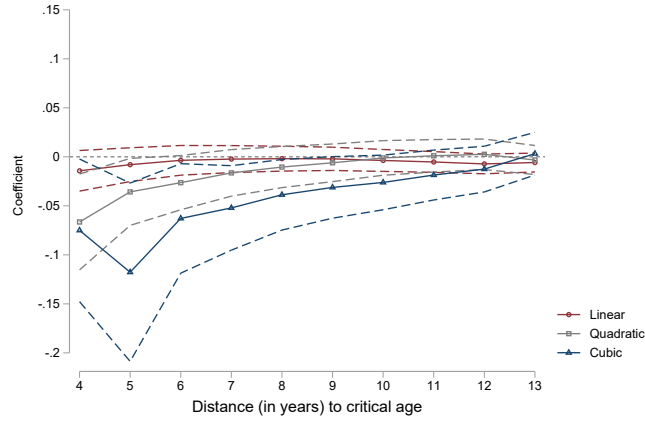
(a) Informality



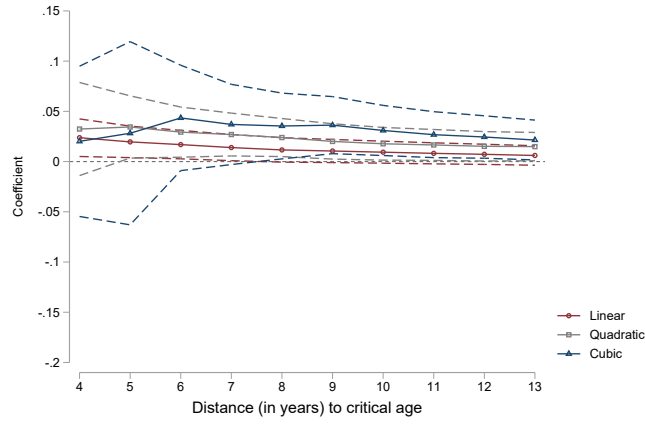
(b) Non-employment

**Figure A7: Effects of Reaching Earlier Critical Ages on Transitions from Informal Work and Non-Employment to the Formal Workforce**

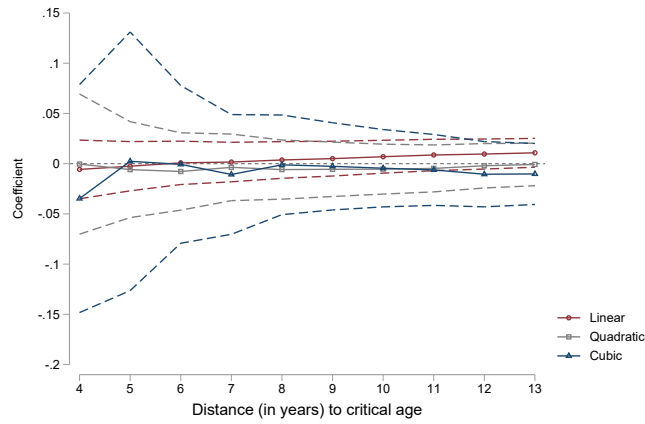
*Notes:* The figure depicts means of the probability of transitioning to formal employment from informal employment (Panel a) and non-employment (Panel b), around the 50 years old cutoff. Solid lines represent fitted quadratic polynomials on either side of the cutoff.



(a) Around 30 years old



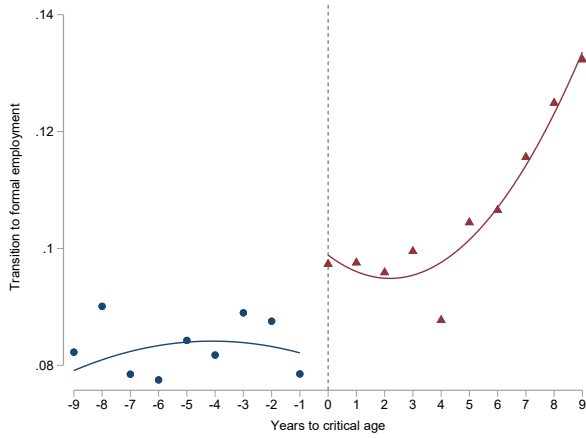
(b) Around 50 years old



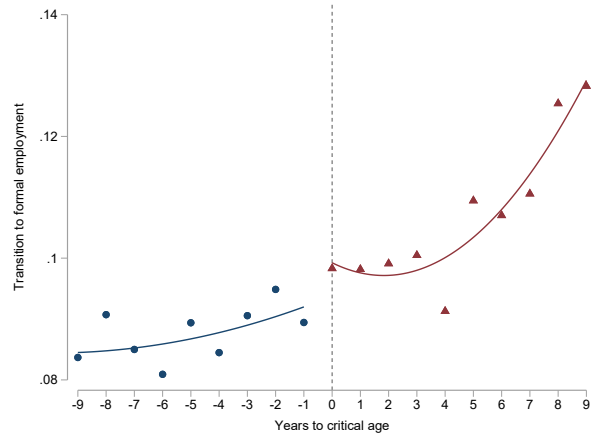
(c) Around 60 years old

## Figure A8: Robustness to alternative polynomials and bandwidths

*Notes:* The figure plots RD coefficients estimated based on variations to Equation (6) for each earlier critical age cutoff (Panels) as a function of the estimation bandwidth, using linear, quadratic and cubic polynomials. Dashed lines depict 95% confidence intervals.



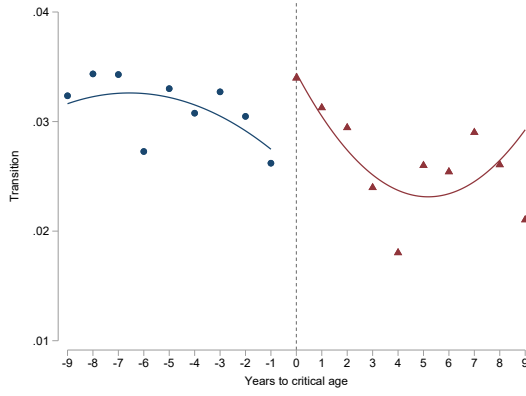
(a) With weights



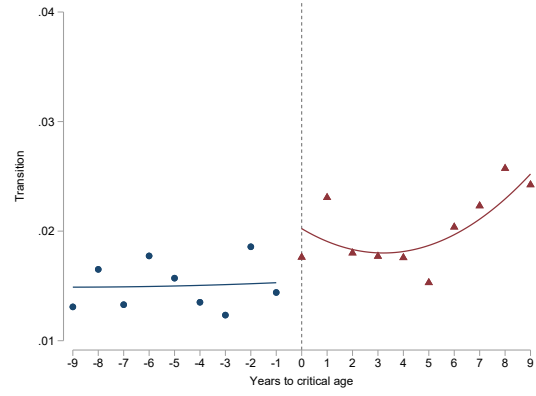
(b) Without weights

**Figure A9: Effects of Reaching Earlier Critical Ages on Transitioning to the Formal Workforce**

*Notes:* The figure depicts means of the probability of transitioning to formal employment around the 50 years old cutoff using sampling weights (Panel a) and without sampling weights (Panel b). Solid lines represent fitted quadratic polynomials on either side of the cutoff.



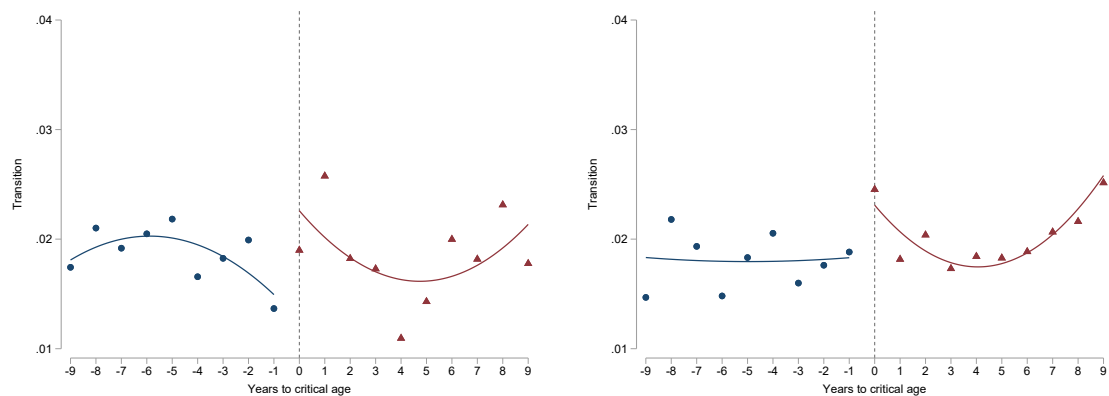
(a) Dependent



(b) Independent

**Figure A10: Transition to formal employment by type of formal work**

*Notes:* The figure depicts means of the probability of transitioning to formal employment affiliated to the dependent social security system (Panel a) and affiliated to the independent social security system (Panel b), around the 50 years old cutoff. Solid lines represent fitted quadratic polynomials on either side of the cutoff.



(a) Registered (formal) firm

(b) Unregistered (informal) firm

**Figure A11: Transition to formal employment by type of firm**

*Notes:* The figure depicts means of the probability of transitioning to formal employment from informal employment in a registered firm (Panel a) and from informal employment in an unregistered firm (Panel b), around the 50 years old cutoff. Solid lines represent fitted quadratic polynomials on either side of the cutoff.

**Table A1: Summary statistics**

	Mean	Std. Dev.
<i>Panel a. Administrative data - Contributions</i>		
Prob. of being a woman	0.41	0.49
Age when joined IESS	25.53	9.03
Dependent worker (%)	0.89	0.32
Elegible for retirement (%)	0.07	0.00
Obs.	6323252	
<i>Panel b. Administrative data - Pensions</i>		
Pension eligibility age	63.61	5.84
Pension claiming age	65.74	5.58
Number of contributions	332.06	119.31
Obs.	460041	
<i>Panel c. Survey data</i>		
Prob. of being a woman	0.48	0.50
Age	39.44	18.55
Completed elementary school	0.10	0.31
Completed middle school	0.28	0.45
Completed high school	0.37	0.48
Completed university education	0.19	0.39
Prob. of being affiliated to the IESS	0.30	0.46
Prob. of being affiliated to the IESS - Dependent	0.23	0.42
Prob. of being affiliated to the IESS - Independent	0.07	0.26
Prob. of being employed	0.61	0.49
Prob. of being an employee	0.53	0.50
Prob. of being self-employed	0.31	0.46
Prob. of working and affiliated to the IESS	0.25	0.43
Prob. of working and not affiliated to the IESS	0.36	0.48
Prob. of working for a registered firm	0.18	0.38
Prob. of working for an unregistered firm	0.25	0.43
Obs.	967451	

*Notes:* The table reports sample means and standard deviations based on administrative records on contributors to IESS (Panel a), administrative records on current pensioners (Panel b), and survey data (Panel c).



**Table A2: Robustness to alternative specifications**

	20 to 30 years old			35 to 50 years old			55 to 60 years old		
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
<i>Panel a. 60 years old cutoff</i>									
Above cutoff	0.117*** (0.006)	0.140*** (0.005)	0.066*** (0.009)	0.008 (0.009)	0.019** (0.008)	0.022 (0.014)	0.009 (0.018)	0.009 (0.017)	-0.059** (0.029)
Obs.	308544	313843	96722	143230	145823	50526	29958	30457	11319
Specification	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW
Bandwidth	60	60	19	60	60	22	60	60	22
<i>Panel b. 65 years old cutoff</i>									
Above cutoff	0.133*** (0.006)	0.161*** (0.006)	0.090*** (0.010)	0.138*** (0.012)	0.156*** (0.011)	0.126*** (0.017)	0.021 (0.015)	0.045*** (0.014)	0.020 (0.020)
Obs.	229876	233507	90078	72010	73511	31124	40717	41197	23336
Specification	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW
Bandwidth	60	60	22	60	60	27	60	60	29
<i>Panel c. 70 years old cutoff</i>									
Above cutoff	0.037*** (0.006)	0.047*** (0.005)	0.025*** (0.008)	0.085*** (0.013)	0.101*** (0.012)	0.073*** (0.019)	0.208*** (0.019)	0.228*** (0.017)	0.189*** (0.026)
Obs.	155763	158282	63886	47138	47945	17872	27799	28273	12998
Specification	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW	Controls	w/o Kernel	MSE-Optimal BW
Bandwidth	60	60	24	60	60	23	60	60	29

*Note:* The table reports RD coefficients estimated using Equation (4) for each cutoff (Panels), by age of entry into the formal labor force (Columns), using alternative specifications. Columns 1, 4, and 7 report coefficients from specifications that include sex and month-of-birth fixed effects as controls. Columns 2, 5, and 8 report coefficients estimated without using a triangular kernel. Finally, Columns 3, 6, and 9 report coefficients estimated over an MSE-optimal bandwidth. All regressions include quadratic polynomials on either side of each cutoff. Robust standard errors are reported in parentheses.

\* p<0.1, \*\* p<0.05, \*\*\* p<0.01.

**Table A3: Mean difference test on sociodemographic variables**

	Below cutoff		Above cutoff		Mean diff.	Sd.	P-value
	Obs.	Mean	Obs.	Mean			
<i>Panel a. Around turning 30 years old</i>							
Prob. of being a woman	54223	0.48	53440	0.46	-0.00	0.01	0.791
Prob. of living in a urban area	54223	0.81	53440	0.79	0.00	0.01	0.912
Prob. of being married	54223	0.48	53440	0.69	-0.02	0.01	0.199
Numb. of household members	54223	4.52	53440	4.52	0.03	0.05	0.534
Completed elementary school	54223	0.04	53440	0.05	-0.01	0.01	0.086
Completed middle school	54223	0.20	53440	0.28	-0.00	0.01	0.756
Completed high school	54223	0.40	53440	0.37	-0.03	0.01	0.031
Completed non-university tertiary education	54223	0.02	53440	0.02	0.00	0.00	0.195
Completed university education	54223	0.34	53440	0.27	0.04	0.01	0.003
Numb. of survey waves	54223	2.51	53440	2.54	-0.00	0.02	0.961
<i>Panel b. Around turning 50 years old</i>							
Prob. of being a woman	44441	0.46	40400	0.47	0.01	0.02	0.721
Prob. of living in a urban area	44441	0.79	40400	0.80	-0.00	0.01	0.859
Prob. of being married	44441	0.77	40400	0.76	0.00	0.01	0.887
Numb. of household members	44441	4.51	40400	4.21	0.00	0.06	0.950
Completed elementary school	44441	0.09	40400	0.13	-0.00	0.01	0.634
Completed middle school	44441	0.32	40400	0.33	-0.00	0.01	0.936
Completed high school	44441	0.33	40400	0.27	0.01	0.01	0.334
Completed non-university tertiary education	44441	0.01	40400	0.01	-0.00	0.00	0.266
Completed university education	44441	0.22	40400	0.22	0.01	0.01	0.677
Numb. of survey waves	44441	2.56	40400	2.56	0.02	0.02	0.389
<i>Panel c. Around turning 60 years old</i>							
Prob. of being a woman	35670	0.48	27857	0.49	0.00	0.02	0.948
Prob. of living in a urban area	35670	0.80	27857	0.77	0.01	0.01	0.523
Prob. of being married	35670	0.75	27857	0.71	-0.01	0.02	0.660
Numb. of household members	35670	4.03	27857	3.68	-0.07	0.08	0.352
Completed elementary school	35670	0.15	27857	0.20	-0.01	0.01	0.579
Completed middle school	35670	0.34	27857	0.35	-0.01	0.02	0.461
Completed high school	35670	0.23	27857	0.19	0.01	0.02	0.406
Completed non-university tertiary education	35670	0.01	27857	0.01	0.00	0.00	0.362
Completed university education	35670	0.21	27857	0.15	-0.01	0.02	0.714
Numb. of survey waves	35670	2.55	27857	2.59	0.02	0.02	0.418

*Note:* The table reports sample means, mean differences, standard deviations, and p-values of the differences for sociodemographic characteristics of individuals around 30 years old (Panel a), 50 years old (Panel b), and 60 years old (Panel c). A 10-year bandwidth is used to compare individuals above and below each cutoff.

**Table A4: Robustness to Alternative Specifications - Effects of Reaching Earlier Critical Ages**

	Transition to formality			
	(1)	(2)	(3)	(4)
<i>Panel a. Around turning 30 years old</i>				
Above cutoff	-0.001 (0.009)	-0.002 (0.009)	0.006 (0.009)	-0.023* (0.014)
Obs.	107663	107663	107663	59914
Specification	Main	Controls	w/o kernel	MSE-Optimal BW
Bandwidth	10	10	10	5
R-squared	0.01	0.02	0.01	0.01
Mean below cutoff	0.111	0.111	0.111	0.108
Effect size (%)	-1.01	-2.16	5.40	-21.34
<i>Panel b. Around turning 50 years old</i>				
Above cutoff	0.018** (0.008)	0.017** (0.008)	0.015* (0.008)	0.026** (0.011)
Obs.	84841	84841	84841	58559
Specification	Main	Controls	w/o kernel	MSE-Optimal BW
Bandwidth	10	10	10	6
R-squared	0.01	0.02	0.01	0.01
Mean below cutoff	0.083	0.083	0.083	0.083
Effect size (%)	21.33	20.36	17.62	31.38
<i>Panel c. Around turning 60 years old</i>				
Above cutoff	-0.005 (0.013)	-0.006 (0.012)	-0.004 (0.012)	-0.002 (0.016)
Obs.	63527	63527	63527	43556
Specification	Main	Controls	w/o kernel	MSE-Optimal BW
Bandwidth	10	10	10	6
R-squared	0.02	0.04	0.02	0.01
Mean below cutoff	0.112	0.112	0.112	0.115
Effect size (%)	-4.83	-5.15	-3.70	-1.77

*Notes:* The table reports estimates of the effect of reaching earlier critical ages on transitions to formal work, using variations of Equation (6). For each critical age cutoff (Panels), we report results from our main specification (Column 1) and using a vector of controls that includes gender, area of residence, marital status, number of household members, number of survey waves, and dummies for educational level (Column 2). Column 3 exclude triangular kernels and Column 4 reports results using an MSE-optimal bandwidth. All estimates include a quadratic polynomial on either side of the cutoff and time (survey wave) fixed effects.  
\* p<0.1, \*\* p<0.05, \*\*\* p<0.01.

**Table A5: Robustness to sampling weights**

	(1) 30 years old	(2) 50 years old	(3) 60 years old
<i>Panel a. Sampling weights at baseline</i>			
Above cutoff	-0.001 (0.009)	0.018** (0.008)	-0.005 (0.013)
Obs.	107663	84841	63527
Mean below cutoff	0.113	0.087	0.106
Effect size (%)	-1.00	20.31	-5.14
<i>Panel b. Sampling weights at endline</i>			
Above cutoff	-0.003 (0.009)	0.012 (0.009)	-0.004 (0.013)
Obs.	107663	84841	63527
Mean below cutoff	0.113	0.087	0.106
Effect size (%)	-2.40	14.23	-3.66
<i>Panel c. Average sampling weights</i>			
Above cutoff	-0.004 (0.009)	0.015* (0.009)	-0.008 (0.013)
Obs.	107663	84841	63527
Mean below cutoff	0.113	0.087	0.106
Effect size (%)	-3.56	17.37	-7.29
<i>Panel d. Without sampling weights</i>			
Above cutoff	0.006 (0.006)	0.005 (0.006)	-0.002 (0.009)
Obs.	107663	84841	63527
Mean below cutoff	0.113	0.087	0.106
Effect size (%)	5.21	6.04	-1.51

*Notes:* The table reports RD coefficients estimated using Equation (4) for each cutoff (Columns) using different sampling weights (Panels). All regressions employ triangular kernels and quadratic polynomials on both sides of each cutoff. The estimations are based on observations within a 60-month bandwidth around each cutoff. Robust standard errors are reported in parentheses.

\*  $p < 0.1$ , \*\*  $p < 0.05$ , \*\*\*  $p < 0.01$ .